(A Component Unit of the City of Lincoln City, Oregon)

Annual Financial Report

Year Ended June 30, 2021

(A Component Unit of the City of Lincoln City, Oregon)

#### **AGENCY OFFICIALS**

#### **JUNE 30, 2021**

Term Expires

Rick Mark (Chair) December 31, 2022

City of Lincoln City

PO Box 50

Lincoln City, Oregon 97367

Mitch Parsons December 31, 2022

City of Lincoln City

PO Box 50

Lincoln City, Oregon 97367

Sydney Kasner December 31, 2022

City of Lincoln City

PO Box 50

Lincoln City, Oregon 97367

Elaine Starmer December 31, 2024

City of Lincoln City

PO Box 50

Lincoln City, Oregon 97367

Susan Wahlke
City of Lincoln City

December 31, 2022

PO Box 50

Lincoln City, Oregon 97367

Dennis "Riley" Hoagland December 31, 2024

City of Lincoln City

PO Box 50

Lincoln City, Oregon 97367

Judy Casper December 31, 2024

City of Lincoln City

PO Box 50

Lincoln City, Oregon 97367

#### **Interim City Manager**

Lila Bradley

#### **Finance Director**

**Debbie Bridges** 

<u>LINCOLN CITY URBAN RENEWAL AGENCY</u>
(A Component Unit of the City of Lincoln City, Oregon)

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#### INDEPENDENT AUDITOR'S REPORT

Agency Officials Lincoln City Urban Renewal Agency (A Component Unit of the City of Lincoln City, Oregon) Lincoln City, Oregon

#### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Lincoln City Urban Renewal Agency (the Agency), a component unit of the City of Lincoln City, Oregon, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the Table of Contents.

#### **MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **OPINIONS**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Agency, as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.



#### **INDEPENDENT AUDITOR'S REPORT (Continued)**

Agency Officials Lincoln City Urban Renewal Agency

#### **OTHER MATTERS**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, as listed in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to Management's Discussion and Analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information for the General Fund and the Property Rehabilitation Program Fund, listed in the Table of Contents as Required Supplementary Information, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The budgetary comparison information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Required Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The Other Supplementary Information as listed in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Other Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **INDEPENDENT AUDITOR'S REPORT (Continued)**

Agency Officials Lincoln City Urban Renewal Agency

#### **OTHER MATTERS (Continued)**

#### **Other Schedules**

The Other Schedules, as listed in the Table of Contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### OTHER REPORTING REQUIRED BY OREGON MINIMUM STANDARDS

In accordance with *Minimum Standards* for *Audits* of *Oregon Municipal Corporations*, we have also issued our report dated March 31, 2022 on our consideration of the Agency's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

TALBOT, KORVOLA & WARWICK, LLP

Portland, Oregon March 31, 2022



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Lincoln City Urban Renewal Agency (the Agency), we offer readers of the Lincoln City Urban Renewal Agency's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2021. The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, budget changes and variances from the budget. Please read this analysis in conjunction with the Agency's financial statements, which follow.

#### FINANCIAL HIGHLIGHTS

The net position of the Agency (total assets less total liabilities) at June 30, 2021 was \$18,364,750, a decrease of \$547,219 in comparison with the prior year. Long-term liabilities decreased by \$1,956,394 with the payoff of the Agency's outstanding debt. Governmental program expenses decreased by \$126,728.

#### REPORT LAYOUT

This discussion and analysis is intended to serve as an introduction to the Agency's basic financial statements. The Agency's annual financial report consists of several sections. Taken together they provide a comprehensive financial look at the Agency. The components of the report include the following:

#### Independent auditor's report

Management's discussion and analysis (this report)

#### Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the Agency's finances, in a manner similar to a private sector business.

- The Statement of Net Position presents information on all of the Agency's assets and liabilities, with the difference between the two reported as net position.
- The Statement of Activities presents revenue and expense information showing how the Agency's net position changed during the most recent fiscal year.

#### Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Governmental fund statements follow the more traditional presentation of financial statements. The Agency maintains four major governmental funds. These statements include balance sheets, statements of revenues, expenditures, and changes in fund balances, and reconciliations of fund statements to the Government-wide statements.

#### Notes to basic financial statements

The notes provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the Agency's financial condition.

#### Required supplementary information

Budget information for the General and major special revenue fund is included in this section. The schedules report revenues, expenditures, changes in fund balances, and budgetary information.

#### Other supplementary information

This section includes revenues, expenditures, changes in fund balance, and budgetary information for the Tax Increment fund (a debt service fund), the Construction fund (a capital projects fund), and a schedule of property tax transactions.

#### Other schedules

This section contains the annual report required by ORS. 457.460

#### Report by independent certified public accountants

Supplemental communication on Agency compliance and internal controls as required by Oregon statutes.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

#### Statement of Net Position

Net position may serve as a useful indicator of a government's financial position. The Lincoln City Urban Renewal Agency's assets exceed liabilities by \$18,364,750 at the close of the fiscal year ended June 30, 2021. This is a decrease of \$547,219 (or -2.9%) from the prior fiscal year.

#### STATEMENT OF NET POSITION

	<u>June</u>	<u>30,</u>
	<u>2021</u>	<u>2020</u>
Assets:		
Cash and investments	\$585,361	\$2,590,527
Receivables	907,343	594,923
Capital assets	<u>16,913,575</u>	<u>17,722,211</u>
Total Assets	18,406,279	22,907,661
Liabilities:		
Other liabilities	41,529	39,298
Long-term debt outstanding		<u>1,956,394</u>
Total Liabilities	41,529	1,995,692
Net Position:		
Net investment in capital assets	17,115,086	16,315,559
Restricted for urban renewal	281,882	772,616
Restricted for debt service	65,594	1,252,715
Unrestricted	902,188	<u>591,079</u>
Total Net Position	<u>\$18,364,750</u>	<u>\$18,911,969</u>

#### Statement of Activities

In FY2013-14, the Lincoln City Urban Renewal Agency authorized a ten-year extension of the Urban Renewal District and levied 20 percent of the amount of its authority under option one of ORS 457.435(s)(a) for the retirement of long-term obligations, principal and interest, without making a special levy.

Total expenses including contributions of capital assets, net of depreciation, to the City of Lincoln City increased by \$46,626 (or 3.6%) versus the prior year.

#### STATEMENT OF ACTIVITIES

	Years Ended	<u>June 30,</u>
	<u>2021</u>	2020
Revenues:		
General revenues:		
Property taxes levied for debt service	\$784,458	\$762,288
Unrestricted investment earnings	9,720	61,075
Gain from sale of capital assets	-	4,990
Miscellaneous	<u>716</u>	<u>15,000</u>
Total Revenues	<u>794,894</u>	<u>843,353</u>
Expenses:		
General government	1,143,082	1,215,055
Interest on long-term obligations	25,677	80,432
Total Expenses	<u>1,168,759</u>	1,295,487
Deficiency of Revenues under Expenses	(373,865)	(452,134)
Contributions	<u>(173,354)</u>	<u>-</u>
Change in Net Position	(547,219)	(452,134)
Net Position – beginning	<u>18,911,969</u>	<u>19,364,103</u>
Net Position – ending	<u>\$18,364,750</u>	<u>\$18,911,969</u>

#### **BUDGET HIGHLIGHTS**

There were no changes between original adopted and final budget for the General Fund. The Agency over-expended the personal services category and underspent the materials and services category versus budget, and was under budget on expenses for the General Fund as a whole by \$43,983.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

At June 30, 2021, the Agency had invested \$16,913,575 in a broad range of capital assets, including land, buildings and infrastructure improvements. This amount represents a net decrease (including additions, deductions, and depreciation) of \$808,636 from the prior year. Additions (net) include assets acquired or under construction at year-end, less assets that were disposed of during the fiscal year. For further information, please refer to footnote 4 in the Notes to the Basic Financial Statements.

#### **CHANGE IN CAPITAL ASSETS**

	<u>June 30,</u>				
	<u>2021</u>	<u>2020</u>			
Beginning balance	\$32,592,647	\$32,139,755			
Less: accumulated depreciation	(14,870,436)	(13,839,220)			
Net capital assets - beginning	17,722,211	18,300,535			
Additions (net)	160,079	452,892			
Depreciation - current year	(968,715)	(1,031,216)			
Net capital assets - ending	<u>\$16,913,575</u>	<u>\$17,722,211</u>			

#### **LONG-TERM DEBT**

The Agency's outstanding obligations decreased by \$1,956,394 with the payoff of all outstanding bonds during the fiscal year ended June 30, 2021. Additional information on long-term obligations may be found in footnote 6 in the Notes to the Basic Financial Statements.

#### **ECONOMIC FACTORS**

As required by ORS 457.190(3)(a), the Agency has included in its current plan the maximum amount of indebtedness that may be issued or incurred under the plan in the total amount of \$43,000,000. As of June 30, 2021, there is \$-0- remaining.

#### REQUESTS FOR INFORMATION

The Agency's financial statements are designed to present users (citizens, taxpayers, customers, investors and creditors) with a general overview of the Agency's finances and to demonstrate the Agency's accountability. If you have questions about the report or need additional financial information, please contact the City's Finance Director at 801 SW Hwy 101, Lincoln Square, Lincoln City, Oregon 97367. Copies of this report are available at the Driftwood Library and are also available on the City's website at www.lincolncity.org.



(A Component Unit of the City of Lincoln City, Oregon)

#### **STATEMENT OF NET POSITION**

#### JUNE 30, 2021

#### **ASSETS**

Cash and investments	\$ 575,446
Cash with County Treasurer	9,915
Receivables	73,118
Notes receivable, long term	834,225
Land, improvements and construction in progress	3,678,289
Other capital assets, net	13,235,286
TOTAL ASSETS	 18,406,279
LIABILITIES	
Accounts payable and other accrued liabilities	41,529
NET POSITION	
Net investment in capital assets	17,115,086
Restricted for urban renewal	281,882
Restricted for debt service	65,594
Unrestricted	902,188
TOTAL NET POSITION	\$ 18,364,750

(A Component Unit of the City of Lincoln City, Oregon)

#### **STATEMENT OF ACTIVITIES**

	Governmental Activities		
PROGRAM EXPENSES:			
General government	\$	1,143,082	
Interest on long-term obligations		25,677	
TOTAL PROGRAM EXPENSES		1,168,759	
GENERAL REVENUES:			
Property taxes levied for debt service		784,458	
Unrestricted investment earnings		9,720	
Miscellaneous		716	
TOTAL GENERAL REVENUES		794,894	
DEFICIENCY OF REVENUES UNDER EXPENSES		(373,865)	
Contributions		(173,354)	
CHANGE IN NET POSITION		(547,219)	
NET POSITION, beginning of year		18,911,969	
NET POSITION, end of year	\$	18,364,750	

(A Component Unit of the City of Lincoln City, Oregon)

### BALANCE SHEET GOVERNMENTAL FUNDS

#### JUNE 30, 2021

			D	Property ehabilitation		Tax			
	G	Seneral	170	Program	Ir	ncrement	Co	nstruction	Totals
ASSETS:									
Cash and investments	\$	77,535	\$	206,142	\$	55,679	\$	236,090	\$ 575,446
Cash with County Treasurer		-		-		9,915		-	9,915
Receivables				837,503		69,840			 907,343
TOTAL ASSETS	\$	77,535	\$	1,043,645	\$	135,434	\$	236,090	\$ 1,492,704
LIABILITIES:									
Accounts payable	\$	2,388	\$	2,685	\$		\$	34,579	\$ 39,652
DEFFERED INFLOW OF RESOURCES									
Unavailable revenue - property taxes						69,840			 69,840
FUND BALANCE:									
Nonspendable in form		-		834,225		_		-	834,225
Restricted for:									
Capital projects		-		-		-		201,511	201,511
Urban renewal		75,147		206,735					281,882
Debt service						65,594			 65,594
TOTAL FUND BALANCE		75,147		1,040,960		65,594		201,511	1,383,212
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND									
FUND BALANCE	\$	77,535	\$	1,043,645	\$	135,434	\$	236,090	\$ 1,492,704
RECONCILIATION OF FUND BALANCE TO I	NET P	OSITION:							
Total fund balance									\$ 1,383,212
Capital assets used in governmental activities					efore				10.010.575
are not reported in the funds net of accumular Property taxes are not available for current-pe		•							16,913,575
are in the funds as unavailable revenues.	ыой е	xpenditures	anu	uieleiole					69,840
Other accrued liabilities not payable in the curr	ent ve	ar are not re	ecord	ed as governm	nental				09,040
fund liabilities.	y O	4.5 110010	. 551 at	2	.5				(1,877)
TOTAL NET POSITION									\$ 18,364,750

(A Component Unit of the City of Lincoln City, Oregon)

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

	General	Property Rehabilitation Program	Tax Increment	Construction	Totals
REVENUES:	•	•		•	
Property taxes	\$ -	\$ -	\$ 794,325	\$ -	\$ 794,325
Interest on investments	1,095	(1,203)	5,761	4,067	9,720
Miscellaneous	716		-		716
TOTAL REVENUES	1,811	(1,203)	800,086	4,067	804,761
EXPENDITURES:					
Personal services	79,603	-	-	-	79,603
Materials and services	37,803	37,960	-	-	75,763
Debt service	, -	, -	1,987,207	-	1,987,207
Capital outlay	-	-	-	354,798	354,798
TOTAL EXPENDITURES	117,406	37,960	1,987,207	354,798	2,497,371
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(115,595)	(39,163)	(1,187,121)	(350,731)	(1,692,610)
OTHER FINANCING SOURCE: Proceeds from sale of capital assets				2,500	2,500
NET CHANGE IN FUND BALANCE	(115,595)	(39,163)	(1,187,121)	(348,231)	(1,690,110)
FUND BALANCE, beginning of year	190,742	1,080,123	1,252,715	549,742	3,073,322
FUND BALANCE, end of year	\$ 75,147	\$ 1,040,960	\$ 65,594	\$ 201,511	\$ 1,383,212

(A Component Unit of the City of Lincoln City, Oregon)

# RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED JUNE 30, 2021

CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ (1,690,110)
Amounts reported for governmental activities in the Statement of Activities are different due to the following:	
Governmental funds report capital outlays as expenditure while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. The difference between these two amounts is:	
Expenditures for capital assets	354,798
Less current year depreciation	(968,715)
The net effect of transactions involving capital assets, i.e, gain/loss on sales, contributions, donations. These transactions are not reported in the governmental funds.	(194,719)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds as follows:  Property Taxes	(9,867)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	1,956,394
Accrued interest is not recorded in the governmental funds.	5,136
Some expenses reported in the Statement of Activities do not require the	
use of current financial resources and therefore are not reported as	
expenditures in governmental funds.	
Decrease in other accrued liabilities	 (136)
TOTAL CHANGE IN NET POSITION	\$ (547,219)



(A Component Unit of the City of Lincoln City, Oregon)

#### **NOTES TO BASIC FINANCIAL STATEMENTS**

#### YEAR ENDED JUNE 30, 2021

#### 1. ORGANIZATION

The Agency was organized under ORS 457. It is a municipal corporation created by the City of Lincoln City to facilitate urban renewal within the boundaries of the City. The Agency is a component unit of the City of Lincoln City. The City Council (Council) serves as the governing body and is accountable for the fiscal matters of the Agency.

#### **Urban Renewal Areas**

Tax Increment Bonds for urban renewal plan areas are authorized by state law to "1) eliminate and prevent the development or spread of urban blight and deterioration; and 2) encourage needed urban conservation and rehabilitation and provide for redevelopment of blighted or deteriorated areas".

Projects are financed in urban renewal plan areas as follows:

- The Agency selects an urban renewal plan area and defines its boundaries.
- The County Assessor "freezes" the assessed value of property within the urban renewal area. This is referred to as the "frozen" value.
- Any increase in assessed value above the frozen value is called the "incremental value."
   The tax revenue generated by the tax rate times the incremental value is provided for use in paying the principal and interest on any indebtedness incurred to finance the Urban Renewal projects.
- Urban Renewal Tax Increment revenues are used to repay the indebtedness of the Agency. The proceeds of the indebtedness finance the Agency's activities.

As required by ORS 457.190(3)(a), the Agency has included in its current plan the maximum amount of indebtedness that may be issued or incurred under the plan in the amount of \$43,000,000.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Presentation**

#### **Government-wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the Agency, including all of its financial activities. Governmental activities are financed primarily through tax increment revenues (property taxes) and proceeds from borrowings.

(A Component Unit of the City of Lincoln City, Oregon)

#### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### YEAR ENDED JUNE 30, 2021

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Basis of Presentation (Continued)**

#### **Government-wide Financial Statements (Continued)**

The Statement of Activities presents a comparison between direct expenses and program revenues for the Agency's programs. The Agency does not allocate indirect expenses. Program revenues include any grants and contributions that are restricted to meeting operational requirements. Revenues that are not classified as program revenues, including property taxes, earnings on investments, and any gain on sale of property, are presented as general revenues. Contributions include transfers of capital assets to the City of Lincoln City.

#### **Fund Financial Statements**

The fund financial statements provide information about the Agency's funds. The emphasis of fund financial statements is on major funds, each displayed in a separate column. Each of the Agency's four funds are presented as major funds. They are as follows:

- General
- Property Rehabilitation Program
- Tax Increment
- Construction

These funds account for the general administration of the Agency and for the acquisition and rehabilitation of blighted and deteriorated areas within the designated urban renewal areas, as well as debt service related to the Agency's operations.

#### Measurement Focus and Basis of Accounting

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Agency receives value without giving equal value in exchange, include property taxes, grants, entitlements and donations. On the accrual basis of accounting, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Agency considers all revenues reported in the governmental funds to be available if they are collected within thirty days after year-end. Property taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term obligations, and claims and judgments.

(A Component Unit of the City of Lincoln City, Oregon)

#### **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

#### YEAR ENDED JUNE 30, 2021

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Measurement Focus and Basis of Accounting (Continued)**

Capital asset acquisitions are reported as expenditures in the governmental funds and proceeds from debt and acquisitions under capital leases are reported as other financing sources and uses, respectively.

When both restricted and unrestricted resources are available, unrestricted resources are used only after the restricted resources are depleted.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting period. Actual results may differ from those estimates.

#### **Cash and Investments**

Cash and investments are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. All cash and investments are held by the City of Lincoln City on behalf of the Agency. The Agency considers these items as a demand deposit account, whereby funds may be deposited or withdrawn without prior notice or penalty. Interest earnings are allocated from the City based on the proportion of the Agency's funds to the total of the City of Lincoln City funds.

Reference should be made to the City of Lincoln City's Annual Financial Report for the year ended June 30, 2021, for compliance with Oregon Revised Statutes relating to the collateralization of deposits.

#### Receivables

Real and personal property taxes are levied and assessed and become a lien against the property as of July 1 each year. Property taxes are payable in three installments, following the lien date, on November 15, February 15 and May 15. Discounts are allowed if the amount is paid by November 15 or February 15. Taxes unpaid and outstanding on May 15 are considered delinquent.

The Agency makes loans to third parties for rehabilitation of properties consistent with the Agency's mission. Loans receivable are recorded when the borrower has signed a promissory note and disbursements are made in accordance with the loan agreement. As the Agency obtains liens against the properties, no allowance for uncollectible accounts is deemed necessary.

(A Component Unit of the City of Lincoln City, Oregon)

#### **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

#### YEAR ENDED JUNE 30, 2021

#### 2. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

#### **Capital Assets**

Purchased or constructed capital assets are recorded at estimated historical cost with subsequent additions at cost. Donated assets are recorded at acquisition value. Capital assets are assets with an initial cost of more than \$1,000 and an estimated life of one year or more. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated on a straight-line basis over the following estimated lives:

Asset	Years
Buildings	25-40
System improvements	25-40
Vehicles	5-10
Equipment and furniture	5-10

#### **Deferred Inflow of Resources**

The Agency reports a deferred inflow of resources in the fund statements related to unavailable revenues for property taxes that will be collected in future years.

#### **Long-term Obligations**

In the government-wide financial statements, long-term obligations are reported as liabilities. Bond premiums and discounts, if significant, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while premiums or discounts on debt issuances are reported as other financing sources or uses, respectively. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt services expenditures.

#### **Fund Balance**

Fund balance is reported within classifications that comprise a hierarchy based primarily on the extent to which the Agency is bound to observe constraints imposed on the use of the resources reported in governmental funds. Those classifications are as follows:

- <u>Nonspendable fund balance</u> represents amounts that are not in a spendable form. The nonspendable fund balance represents the long-term portion of receivables.
- Restricted fund balance represents amounts that are legally restricted by outside parties for a specific purpose (such as debt covenants, grant requirements, donor requirements, or other governments) or are restricted by law (constitutionally or by enabling legislation).

(A Component Unit of the City of Lincoln City, Oregon)

#### **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

#### YEAR ENDED JUNE 30, 2021

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Fund Balance (Continued)**

- <u>Committed fund balance</u> represents funds formally set aside by the Agency's Board for a particular purpose. The Board may commit fund balance by resolution. The Board may also modify or rescind commitments by resolution.
- <u>Assigned fund balance</u> represents amounts that are constrained by the expressed intent
  to use resources for specific purposes that do not meet the criteria to be classified as
  restricted or committed. Intent can be stipulated by the Board or by an official to whom
  that authority has been given by the governing body. Both the City Manager and the
  Finance Director have been given this authority by the Board.
- <u>Unassigned fund balance</u> is the residual classification of the General Fund. Only the General Fund may report a positive unassigned fund balance. Other governmental funds would report any residual fund deficit as unassigned.

The Agency Officials have approved the following order of spending regarding fund balance categories: Restricted resources are spent first when both restricted and unrestricted (committed, assigned or unassigned) resources are available for expenditures. When unrestricted resources are spent, the order of spending is committed (if applicable), assigned (if applicable) and lastly, unassigned fund balance.

#### **Pension/Other Postemployment Benefits**

The Agency's employees are employees of the City. Employees of the City participate in the Oregon Public Employees Retirement Plan administered by the Oregon Public Employees Retirement System. Personnel costs including pension costs and other postemployment benefits costs for the Agency employees are charged back to the Agency and reflected in Urban Renewal expenditures/expenses.

#### **Risk Management**

The Agency is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the Agency is covered under the City of Lincoln City's commercial insurance policies. The Agency does not engage in risk financing activities where risk is retained (self-insurance). There has been no significant reduction in insurance coverage from the prior year for any category of risk and settled claims from these risks have not exceeded commercial insurance limits in any of the past three fiscal years.

(A Component Unit of the City of Lincoln City, Oregon)

#### **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

#### YEAR ENDED JUNE 30, 2021

#### 3. RECEIVABLES

The Agency's receivables at June 30, 2021, are shown below:

	Property Rehabilitation Program		In	Tax crement	Totals
Rehabilitation loans Miscellaneous Property taxes	\$	834,225 3,278 -	\$	- - 69,840_	\$ 834,225 3,278 69,840
Totals	\$	837,503	\$	69,840	\$ 907,343

Rehabilitation loans receivable are comprised of loans to qualified borrowers for the rehabilitation and restoration of single-family and multi-family residences, collateralized by real property, and commercial loans to small business to promote economic development, which are collateralized by personal property. Loans receivable are as follows:

	Maximum	Interest		Loans
Fund and Program	Term	Rate	Re	eceivable
Major fund:				
Property Rehabilitation Fund:				
Urban development:				
Rehabiliation loans	10 years	0%	\$	834,225

#### 4. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2021, was as follows:

	Balance			Balance
	June 30, 2020	Increases	Decreases	June 30, 2021
Capital assets not being depreciated Land	\$ 3,294,893	\$ 255,699	\$ (8,861)	3,541,731
Construction in progress	275,214	99,099	(237,755)	136,558
total capital assets not being depreciated	3,570,107	354,798	(246,616)	3,678,289
Capital assets being depreciated			(40.740)	
Buildings	554,969	-	(16,519)	538,450
System improvements Equipment and furniture	28,419,739 17,582	237,755 -	(2,401,385) (17,582)	26,256,109 -
Books and art	30,250	-	(1,000)	29,250
Total capital assets being depreciated	29,022,540	237,755	(2,436,486)	26,823,809
Total accumulated depreciation	(14,870,436)	(968,715)	2,250,628	(13,588,523)
Total capital assets being depreciated, net	14,152,104	(730,960)	(185,858)	13,235,286
Total capital assets, net	\$ 17,722,211	\$ (376,162)	\$ (432,474)	\$ 16,913,575

(A Component Unit of the City of Lincoln City, Oregon)

#### **NOTES TO BASIC FINANCIAL STATEMENTS (Continued)**

#### YEAR ENDED JUNE 30, 2021

#### 5. UNAVAILABLE REVENUE

Resources of the Agency, which are measurable but not available, and are therefore reported as deferred inflow of resources in the funds, relate to property taxes receivable in the Tax Increment Fund of \$69,840.

#### 6. LONG-TERM OBLIGATIONS

	Balances ne 30, 2020	Additio	ons	 Reductions	Balar June 30	
Full Faith and Credit Note, Series 2017 Original issue amount \$2.975 million, final maturity						
June 2023, interest at 3.15 percent	\$ 1,956,394	\$	-	\$ (1,956,394)	\$	-

All long-term obligations of the Agency were retired during the 2020-21 fiscal year.



(A Component Unit of the City of Lincoln City, Oregon)

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### **GENERAL FUND**

					iance with	
					al Budget	
		Budget		Positive		
	Orio	ginal/Final	Actual	(N	egative)	
REVENUES:						
Interest on investments	\$	2,099	\$ 1,095	\$	(1,004)	
Miscellaneous			716		716	
TOTAL REVENUES		2,099	 1,811		(1,004)	
EXPENDITURES:						
Personal services		68,482	79,603		(11,121)	
Materials and services		92,907	37,803		55,104	
TOTAL EXPENDITURES		161,389	 117,406		43,983	
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES AND						
CHANGE IN FUND BALANCE		(159,290)	(115,595)		43,695	
FUND BALANCE, beginning of year		159,290	190,742		31,452	
FUND BALANCE, end of year	\$		\$ 75,147	\$	75,147	

(A Component Unit of the City of Lincoln City, Oregon)

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### PROPERTY REHABILITATION PROGRAM FUND

	Bud	lget			Variance with Final Budget Positive	
	Original	Final		Actual	(N	legative)
REVENUES:						
Loan repayments	\$ 72,000	\$	72,000	\$ 144,922	\$	72,922
Interest on investments	7,350		7,350	 (1,203)		(8,553)
TOTAL REVENUES	79,350		79,350	 143,719		64,369
EXPENDITURES:						
Materials and services	32,400		32,400	28,858		3,542
Special payments - loans and grants	431,403		581,403	490,000		91,403
TOTAL EXPENDITURES	463,803		613,803	518,858		94,945
EXCESS (DEFICIENCY) OF REVENUES	(004.450)		(504.450)	(275 400)		450.044
OVER (UNDER) EXPENDITURES	 (384,453)		(534,453)	 (375,139)		159,314
FUND BALANCE, beginning of year	384,453		534,453	 581,874		47,421
FUND BALANCE, end of year	\$ 		<u>-</u>	\$ 206,735		206,735
Fund balance - budgetary basis				\$ 206,735		
Balance of loans receivable				834,225		
Fund balance - GAAP				\$ 1,040,960		
Change in fund balance - budgetary basis				\$ (375,139)		
New loans reported as increases in receivable				490,000		
Loan repayments reported as reduction in receivable				(144,922)		
Credit given on loan				(9,102)		
Changes in fund balance - GAAP basis				\$ (39,163)		

(A Component Unit of the City of Lincoln City, Oregon)

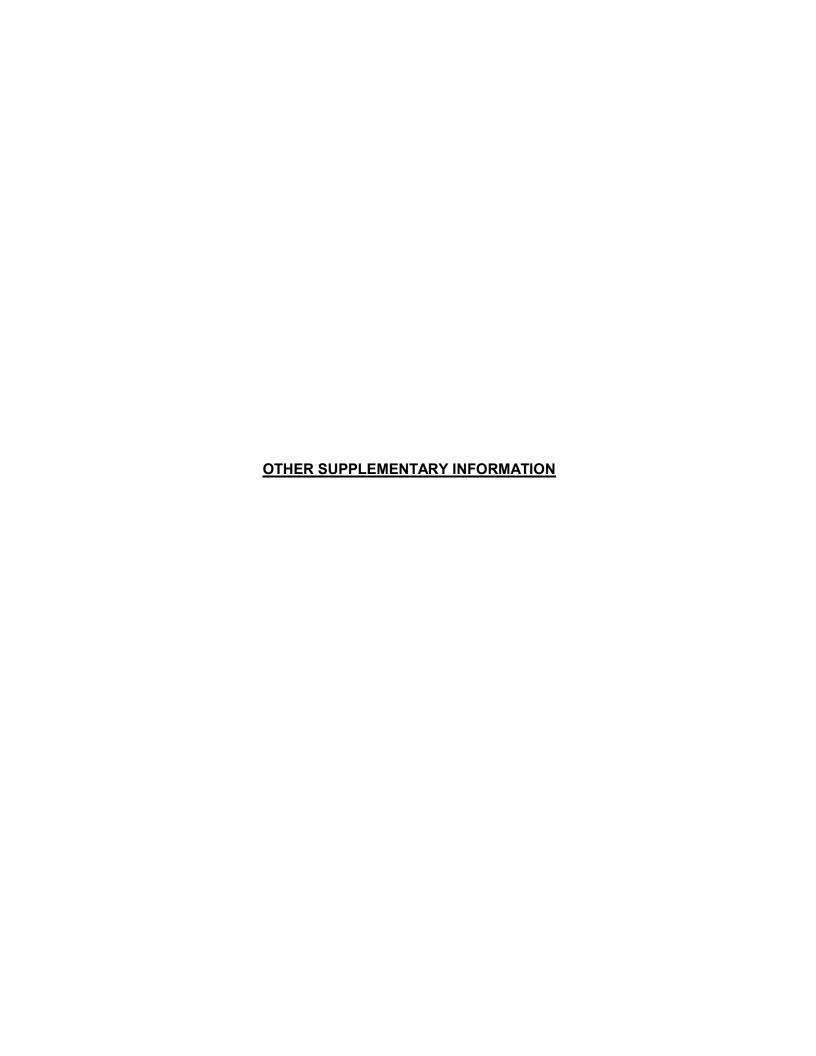
#### NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

#### YEAR ENDED JUNE 30, 2021

#### **BUDGETS**

Annual budgets are adopted on the modified accrual basis of accounting for all funds. The budgetary process begins by appointing Budget Committee members each year. Budget recommendations are developed by management and staff through early spring, with the Budget Committee approving the budget document in late spring. Public notices of the budget hearing are published prior to the public hearing held in June. The Agency Board adopts the budget and authorizes appropriations no later than June 30.

The ordinance authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. All funds establish the levels of budgetary control at the personal services, materials and services, special payments, capital outlay, debt service, and contingency category levels. Unexpected additional resources may be added to the budget through the use of a supplemental budget. Supplemental budgets less than 10% of the fund's original budget may be adopted by the Agency Board at a regular meeting. A supplemental budget greater than 10% of the fund's original budget requires hearings before the public, publication in newspapers and approval by the Agency Board. Original and supplemental budgets may be modified by the use of appropriation transfers between category levels. Such transfers require approval by the Agency Board. All annual appropriations lapse at fiscal year end.



(A Component Unit of the City of Lincoln City, Oregon)

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### TAX INCREMENT FUND

				Vari	ance with	
				Fina	al Budget	
	Е	Budget		Positive		
	Orig	inal/Final	 Actual	(N	egative)	
REVENUES:						
Property taxes	\$	756,556	\$ 794,325	\$	37,769	
Interest on investments		15,191	 5,761		(9,430)	
TOTAL REVENUES		771,747	800,086		28,339	
EXPENDITURES:						
Debt service		1,987,207	 1,987,207			
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES AND						
CHANGE IN FUND BALANCE		(1,215,460)	(1,187,121)		28,339	
FUND BALANCE, beginning of year		1,215,460	1,252,715		37,255	
FUND BALANCE, end of year	\$		\$ 65,594	\$	65,594	

(A Component Unit of the City of Lincoln City, Oregon)

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### **CONSTRUCTION FUND**

	Budget		Variance with Final Budget Positive
	•	Actual	
DEVENUES.	Original/Final	Actual	(Negative)
REVENUES:		<b>*</b> 4007	<b>(0.433)</b>
Interest on investments	\$ 12,244	\$ 4,067	\$ (8,177)
EXPENDITURES:			
Capital Outlay	503,986	354,798	149,188
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(491,742)	(350,731)	141,011
OTHER FINANCING SOURCES (USES):			
Proceeds from sale of land	-	2,500	2,500
NET CHANGE IN FUND BALANCE	(491,742)	(348,231)	143,511
FUND BALANCE, beginning of year	491,742	549,742	58,000
FUND BALANCE, end of year	\$ -	\$ 201,511	\$ 201,511

(A Component Unit of the City of Lincoln City, Oregon)

#### **PROPERTY TAX TRANSACTIONS**

		_	salance e 30, 2020	Levy	([	et Interest Discount) and justments	_	ollections	alance e 30, 2021
			30, 2020	 					 
Current	2020-21	\$	-	\$ 803,886	\$	(22,482)	\$	(765,000)	\$ 16,404
Prior	2019-20		21,624	-		(164)		(12,511)	8,949
	2018-19		9,587	-		82		(4,776)	4,893
	2017-18		5,470	-		789		(4,967)	1,292
	2016-17		1,366	-		234		(1,399)	201
	Prior		41,660	-		2,113		(5,672)	38,101
Totals		_\$	79,707	\$ 803,886	\$	(19,428)	\$	(794,325)	\$ 69,840



(A Component Unit of the City of Lincoln City, Oregon)

#### NOTICE OF PREPARATION AND FILING OF FINANCIAL STATEMENT

In accordance with ORS. 457.460, a Financial Statement for the Lincoln City Urban Renewal Agency has been prepared and is on file with the City of Lincoln City and the Lincoln City Urban Renewal Agency. The information contained in the statement is available to all interested persons. A summary of the Financial Statement and Budget follows:

#### LINCOLN CITY URBAN RENEWAL AGENCY BUDGET

#### FISCAL YEAR 2021-22

REVENUES:	General Fund		Tax Increment Fund		Property Rehabilitation Fund		Со	nstruction Fund
Beginning Fund Balance	\$	41,188	\$	-	\$	311,197	\$	454,942
Interest		768		-		800		5,300
Loan Repayments		-		-		80,000		-
Tax Increment Proceeds		_		166,729				
TOTAL REVENUES	\$	41,956	\$	166,729	\$	391,997	\$	460,242
EXPENDITURES:								
Materials & Services	\$	41,956	\$	-	\$	10,000	\$	-
Capital Outlay		-		-		-		460,242
Property Rehabilitation		-		-		381,997		-
Debt Service				166,729				
TOTAL EXPENDITURES	\$	41,956	\$	166,729	\$	391,997	\$	460,242

(A Component Unit of the City of Lincoln City, Oregon)

#### **REVENUES AND EXPENDITURES**

#### FISCAL YEAR 2020-21

REVENUES:	General Fund	Tax Increment Fund	Property Rehabilitation Fund	Construction Fund
Beginning Fund Balance	\$ 190,742	\$ 1,252,715	\$ 581,874	\$ 549,742
Interest	1,095	5,761	(1,203)	4,067
Sale of Land	-	-	-	2,500
Loan Repayments	-	-	144,922	-
Tax Increment Proceeds	-	794,325	-	-
Miscellaneous	716			
TOTAL REVENUES	192,553	2,052,801	725,593	556,309
EXPENDITURES:				
Personal Services	79,603	-	-	-
Materials & Services	37,803	-	28,858	-
Capital Outlay	-	-	-	354,798
Economic Development	-	-	490,000	-
Debt Service		1,987,207		
TOTAL EXPENDITURES	117,406	1,987,207	518,858	354,798
ENDING FUND BALANCE	\$ 75,147	\$ 65,594	\$ 206,735	\$ 201,511

The Tax Increment Proceeds (revenue) received by the Agency are used to pay for indebtedness incurred in carrying out the Urban Renewal Plan. The outstanding obligations of the Lincoln City Urban Renewal Agency as of June 30, 2021 amounted to \$0.

(A Component Unit of the City of Lincoln City, Oregon)

#### THE LINCOLN CITY URBAN RENEWAL PLAN'S PROPERTY TAX COLLECTION

#### EFFECTS ON THE OTHER TAXING DISTRICTS FOR FY 2020-21

#### **ARE AS FOLLOWS:**

Taxing District		Taxes Collected with Urban Renewal		es Collected thout Urban Renewal		an Renewal		
Lincoln County School District	\$	\$ 9,217,404		9,501,927	\$	284,524		
Linn-Benton-Lincoln ESD		572,531		590,145		17,613		
Oregon Coast Community College		330,009	340,073			10,065		
City of Lincoln City		7,697,428		7,697,428		7,934,918		237,490
Lincoln County Animal Shelter		206,715		212,909		6,194		
North Lincoln Fire/Rescue		1,267,230		1,306,326		39,095		
Lincoln County General		5,295,236		5,458,595		163,359		
Lincoln County Extension		84,776		87,293		2,516		
North Lincoln Health District		973,380		1,003,381		30,001		
Lincoln County Transportation		182,908		188,521		5,613		
Devil's Lake Water - Inside		91,395		91,615		220		
Devil's Lake Water - Outside		154,431		161,629		7,198		
TOTALS	\$	26,073,443	\$	26,877,332	\$	803,888		

<sup>(1)</sup> Note: Property Taxes for education are determined by a State Formula. The State reimburses education for the difference between the Formula and what is collected locally.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATIONS



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATIONS

Agency Officials Lincoln City Urban Renewal Agency (A Component Unit of the City of Lincoln City, Oregon) Lincoln City, Oregon

We have audited the financial statements of the governmental activities and each major fund of the Lincoln City Urban Renewal Agency (the Agency), a component unit of the City of Lincoln City, Oregon, as of and for the year ended June 30, 2021, which collectively comprise the Agency's basic financial statements, and have issued our report thereon dated March 31, 2022. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

#### **COMPLIANCE**

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing, nothing came to our attention that caused us to believe the Agency was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-330 of the Minimum Standards for Audits of Oregon Municipal Corporations, except as follows:



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATIONS (Continued)

Agency Officials Lincoln City Urban Renewal Agency

#### **COMPLIANCE (Continued)**

• The General Fund reported an over expenditure of \$11,121 in personal services appropriations

#### **INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

#### **PURPOSE OF THIS REPORT**

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This report is intended solely for the information and use of the Agency Officials, Oregon Secretary of State Audits Division, and management and is not intended to be and should not be used by anyone other than these specified parties.

Portland, Oregon March 31, 2022