# Lincoln City Urban Renewal Agency 2021-22 Budget Message April 23, 2021

This budget represents the Agency's first year for the new Urban Renewal (Tax Increment Financing) District, known as the "Roads End / Villages (at Cascade Head/Sitka Woods) Area." The "Year 2000 Development Plan" Area has come to a close after 32 years. Since TIF funds can only be spent in the Area from which they are collected, the budget will speak separately to each of the two Areas.

## Year 2000 Development Plan

This urban renewal plan was adopted in 1988 and accrued urban renewal (TIF) funds from that Area for 10 years before embarking on the first of four community vision plans and \$43 Million of public improvement projects over the last 32 years. To View the "Urban Renewal Projects and Recognition" Report, please visit:

http://www.lincolncity.org/index.asp?SEC=60F5AC9D-C320-4F9F-8946-6A7812F8B074&Type=B BASIC

In 2014, the Agency entered into its Underlevy Plan for this Area, which was a ten-year extension (until no later than 2024) of the Agency's activities and projects while reducing the District's available revenue by 80%. This provided the opportunity to fund important north end Public Works Infrastructure, Cutler City Community Vision projects and Economic Development funding through grants and loans to local partners and businesses.

The Agency's final bond sale for this District (\$2,987,000) occurred in late 2017. Remaining funds to be expended on public capital projects are reflected in the URA Construction Fund (833) of this budget. This final bond was repaid in fiscal year end 2021, three years earlier than anticipated. This means the overlapping taxing districts will now receive their full tax revenue from this urban renewal area. Per Agency direction, once the projects are complete, any remaining funds are to be allocated to capital projects through the Economic Development Toolbox (Loan/Grant) Programs.

#### **Proposed Budget 2021-22**

Presented here is the 2021-22 proposed budget, outlining final projects to be completed. This document reflects the project categories identified for funding by the Agency and the intent of the "Year 2000 Development Plan", the guiding document since 1988.



The 2008 Cutler City Community Vision & Corridor Plan, from the most recent district planning effort, identifies one remaining project for continuation in this budget year.

Design Completion – Siletz BayWalk Highway 101 Sidewalk Gap Section: With the completion of the SW Jetty Avenue Realignment and the BayWalk-Schooner Point Highway 101Turnout project, this final and needed leg of the Siletz BayWalk would be to design, engineer, and permit, sidewalk adjacent to Highway 101 connecting the Schooner Point Turnout section with the ODOT-improved turnout just south of the Schooner Creek Bridge. Once the design is complete, the project will be ready for bidding and construction although until the design is near completion the estimated cost of construction won't be known.

\$75,000 833-000-6340261 Cutler City Projects \$385,242 833-000-6370400 Reserve-Future Years In February 2018, the Agency made available four sites for **Property Development**. These properties include NW 15th Street (OceanLake Feature Street), NE 1st Street (D River/Hostetler Park), SE 32nd Street (Nelscott), and SW 51st Street (Taft Feature Street). The Agency wishes to sell or lease these properties through a development agreement in order to achieve community, City, and Agency objectives. This budget presents funding for associated costs such as continued marketing and transaction costs and for the Agency to work with specialized development consultants to assist staff in continuing to move forward with development projects to implement goals of ground-activated, pedestrian-oriented businesses.

\$25,000 830-000-6201119 Misc. Contracted Services

Marketing efforts, along with a change in loan servicing provider for Economic Development Programs has sparked renewed interest in the Agency's Programs. Programs include no-to-low interest loans for businesses and property owners located in the "Year 2000 Development Plan" Area and grants available for our local Economic Development Partners.

The Property Rehabilitation (Façade Improvement) Loan Program is a no-interest, revolving fund that was established in 1999 with \$1.2 M, as an effort to assist property owners with building façade improvements and improve curb appeal, after the Taft Village Revitalization Plan. In 2013, the Agency also made available no-interest Energy Efficiency Loans, low-to-no-interest Business Expansion Loans, and a Local Program Support Grant. In 2014, the Agency participated with a local merchants' association through the Downtown Manager Tool pilot-program. And in 2019-20, additional tools were created to include: Infrastructure Partners and Pre-Development Assistance Program. A City toolbox of incentives was also created.

Since 1999, the Agency has made over 45 loans with original and revolving funds of approximately \$2M. Of all the loans issued, 2 are through the Energy Efficiency Loan Program (\$110,692) and all remaining loans are through the Façade Improvement Loan Program. To date, no loans have been made for the Business Expansion Loan Program. Annual loan repayments are approximately \$80,000 and are revolving, so they replenish the fund which can be re-applied to programs. Due to the COVID-19 pandemic, the Agency offered loan modification agreements for borrowers to pause loan payments for up to one year, extending their total loan term to make up those payments in the future. All borrowers are small businesses and some took advantage of this opportunity for economic relief during this challenging time for our local economy. Funding available for incentives in the Ec Dev Toolbox are:

\$381,997 832-000-6570130 Public Private Partnership

The **Economic Development Grant Program** has been administered through the Urban Renewal office in conjunction with our local Economic Development Partners. This includes the Local Program Support Grant, although since the "Year 2000 Development Plan" Area closed and there will be no additional revenue for this District, no grant funds are proposed in this budget.

The Local Program Support Grant has been used for the past seven years by the Oregon Coast Community College Small Business Development Center (SBDC), which provides opportunities for workforce development and training for business owners and employees within the District. This program has become available through the City's Economic Development Toolbox, thereby removing the boundary restriction on the funding and opening up the market for programs to be Citywide. The SBDC has had unusually high demand due to the COVID-19 pandemic.

The Agency continues to consider a revisit of the Economic Development Toolbox of options and additional programs which would support public property development as well as local business retention and expansion (BR&E) and employment opportunities. Existing programs may also expand criteria to have opportunities to further Agency and partner objectives. Establishing incentives for housing and childcare will be the focus for this budget year.

Along with the payoff of the last Urban Renewal bond (2021) are the associated activities to closing the "Year 2000 Development Plan" Area. This budget year requests consulting services to assist in this effort. An audit of assets and exploring options for the Agency to manage, or transfer assets (such as land and program income) is one task among others that staff will present to the Agency for future action.

\$25,000 830-000-6201119 Contracted Services

## Roads End / Villages (at Cascade Head/Sitka Woods) Plan

Urban Renewal has proven to be a successful funding program for Lincoln City to leverage District funding otherwise not available to complete numerous Public Works Infrastructure Projects, upgrades to our Visitor Facilities and Parks and the ability to provide low-to-no interest loans and grants. Due to the success of past Urban Renewal projects, in 2020 the City adopted the Roads End / Villages (at Cascade Head/Sitka Woods) Plan. This new urban renewal area will begin collection of tax increment in this budget year which includes a return of 15% of that revenue (revenue sharing) to the overlapping taxing districts throughout the life of the 27-year Plan. It will take 8-10 years to accrue revenues sufficient to do community visioning and implement capital projects. The City is also exploring the use of TIF (Urban Renewal) for the Nelscott SE 23<sup>rd</sup> Street Industrial/Mixed-Use Area, currently located adjacent the City limits.

\$166,729 834-000-6450301 Reserve for Future Years

### CITY OF LINCOLN CITY ANNUAL BUDGET 2021-2022 830-000-URBAN RENEWAL GENERAL FUND

ACTUAL FY 2018-19	ACTUAL FY 2019-20	BUDGET FY 2020-21			ESTIMATE FY 2020-21	BUDGET PROPOSED	BUDGET APPROVED	ADOPTED FY 2021-22
				RESOURCES				
				INTER-GOVERNMENTAL				
0	15,000	0	4303140	LINCOLN COUNTY	0	0	0	0
0	15,000	0		TOTAL INTER-GOVERNMENTAL	0	0	0	0
				MISCELLANEOUS REVENUE				
17,612	0	0	4601910	OTHER REVENUE	0	0	0	0
10,414	5,898	2,099	4610001	INTEREST ALLOCATED	1,600	768	768	768
1,000	0	0	4650005	SALE OF EQUIPMENT	0	0	0	0
29,026	5,898	2,099		TOTAL MISCELLANEOUS REVENUE	1,600	768	768	768
				BEGINNING FUND BALANCE				
485,923	324,186	159,290	4890010	BEGINNING BALANCE	190,742	41,188	41,188	41,188
485,923	324,186	159,290		TOTAL BEGINNING FUND BALANCE	190,742	41,188	41,188	41,188
514,949	345,083	161,389		TOTAL RESOURCES	192,342	41,956	41,956	41,956
				PERSONAL SERVICES				
51,918	32,121	33,801	6101100	SALARIES	33,122	0	0	0
12,066	6,916	6,832	6102001	PART TIME & SEASONAL SALARIES	5 20,301	0	0	0
4,937	2,891	3,108	6105011	FICA/MEDICARE	3,791	0	0	0
1,600	747	1,100	6105012	WORKERS' COMP	639	0	0	0
14,344	8,027	8,589	6106011	MEDICAL & DENTAL INSURANCE	8,000	0	0	0
61	30	28	6106012	LIFE INSURANCE	27	0	0	0
215	107	139	6106013	LONG-TERM DISABILITY INS.	109	0	0	0
11,247	11,413	14,885	6106014	RETIREMENT	14,841	0	0	0
96,389	62,252	68,482		TOTAL PERSONAL SERVICES	80,830	0	0	0
				MATERIALS & SERVICES				
14,965	40,024	55,000	6201119	MISC. CONTRACTED SERVICES	44,506	25,000	25,000	25,000
6,250	7,000	7,500	6201151	AUDITING	7,500	7,481	7,481	7,481
1,759	549	2,000	6201152	LEGAL SERVICES	1,000	2,000	2,000	2,000
3,963	2,359	2,706	6201153	GEOGRAPHICAL INFO SYS SUPPORT	T 2,645	0	0	0
0	481	0	6202102	COMPUTER SOFTWARE	0	0	0	0
7,511	7,875	8,421	6202110	INFORMATION TECHNOLOGY SUPP	8,421	0	0	0

### CITY OF LINCOLN CITY ANNUAL BUDGET 2021-2022 830-000-URBAN RENEWAL GENERAL FUND

ACTUAL FY 2018-19	ACTUAL FY 2019-20	BUDGET FY 2020-21			ESTIMATE FY 2020-21	BUDGET PROPOSED	BUDGET APPROVED	ADOPTED FY 2021-22
0	0	0	6203020	TELEPHONE	0	0	0	0
929	944	2,325	6205001	LEGAL NOTICES	1,000	2,325	2,325	2,325
0	73	0	6205003	PRINTING	6	0	0	0
0	114	2,300	6206002	TRAINING	0	2,300	2,300	2,300
75	260	1,500	6206003	MEETINGS	0	0	0	0
595	555	2,500	6206005	MEMBERSHIP AND DUES	575	2,500	2,500	2,500
83	0	0	6206006	BOOKS AND PERIODICALS	0	0	0	0
0	0	0	6209001	POSTAGE, SHIPPING, METER LEASE	6	0	0	0
3,476	1,798	2,020	6209010	INSURANCE AND BONDS	2,110	0	0	0
685	250	2,000	6210013	SYS MAINT - OTHER PEARLS	1,225	0	0	0
2,436	2,890	3,955	6211020	MAINTENANCE/LEASE-OFFICE EQU	П 1,000	0	0	0
82	0	100	6220001	STATIONERY SUPPLIES	0	100	100	100
10	0	0	6221001	GASOLINE, FUEL, OILS	0	0	0	(
426	328	500	6229001	OTHER SUPPLIES	250	250	250	250
0	241	80	6260001	EMPLOYEE WELLNESS	80	0	0	(
31,827	15,914	0	6299111	REIMBURSEMENT TO GEN FUND	0	0	0	(
19,033	9,517	0	6299120	REIMBURSEMENT LINC SQ FUND	0	0	0	(
271	0	0	6299193	TRANSFER TO % FOR ARTS	0	0	0	(
94,374	91,174	92,907		TOTAL MATERIALS & SERVICES	70,324	41,956	41,956	41,956
				CAPITAL OUTLAY				
0	915	0	6340261	CUTLER CITY PLANNING	0	0	0	(
0	915	0		TOTAL CAPITAL OUTLAY	0	0	0	(
190,763	154,341	161,389		TOTAL EXPENDITURES	151,154	41,956	41,956	41,956
				CONTINGENCY/FUND BALANCE				
324,186	190,742	0	6800502	UNAPPROPRIATED FUND BALANCE	41,188	0	0	C
324,186	190,742	0		TOTAL CONTINGENCY/FUND BALANCE	E 41,188	0	0	C
324,186	190,742	0		TOTAL ENDING FUND BALANCE	41,188	0	0	0
-161,737	-133,444	-159,290		Excess of Resources over Expenditures	-149,554	-41,188	-41,188	-41,188

# LINCOLN CITY URBAN RENEWAL AGENCY TAX INCREMENT CALCULATION FISCAL YEAR 2021-22

<b>Estimated Taxes to be Collected</b>		\$ 166,729
Less Estimated Amount Not to be Collected (5%)		\$ (8,775)
Estimated Tax Increment		\$ 175,504
Estimated Composite Tax Rate per \$1,000 AV		\$ 13.7660
Utilized Taxable Assessed Value (85%)		\$ 12,749,080
Revenue Sharing to overlapping Taxing Districts (15%)		(2,249,838)
(C) Percent set by ORS 457.470 (applies if gross tax revenue is >= \$10,887,500)	N/A	
(B) Percent set by ORS 457.470 (applies if gross tax revenue is >= \$8,710,000)	N/A	
(A) Percent set by Roads End/Villages at Cascade Head Plan	15.0%	
Revenue Sharing - higher of :		
Estimated Gross Tax Revenue	\$ 206,475	
Estimated Increment - Taxable Assessed Value 2021-22		\$ 14,998,918
Roads End/Villages at Cascade Head		\$ 248,091,196
Assessed Value (AV) of the Urban Renewal - Frozen Base		

### CITY OF LINCOLN CITY ANNUAL BUDGET 2021-2022 834-000-TAX INCREMENT FUND (URA 2020)

ACTUAL FY 2018-19	ACTUAL FY 2019-20	BUDGET FY 2020-21		ESTIMATE FY 2020-21	BUDGET PROPOSED	BUDGET APPROVED	ADOPTED FY 2021-22
			RESOURCES				
			TAXES				
0	0	0	4101010 CURRENT PROPERTY TAXES	0	166,729	166,729	166,729
0	0	0	TOTAL TAXES	0	166,729	166,729	166,729
			BEGINNING FUND BALANCE				
0	0	0	4890010 BEGINNING BALANCE	0	0	0	0
0	0	0	TOTAL BEGINNING FUND BALANCE	0	0	0	0
0	0	0	TOTAL RESOURCES	0	166,729	166,729	166,729
			DEBT SERVICE				
0	0	0	6450301 RESERVE FOR FUTURE YEARS	0	166,729	166,729	166,729
0	0	0	TOTAL DEBT SERVICE	0	166,729	166,729	166,729
0	0	0	TOTAL EXPENDITURES	0	166,729	166,729	166,729
			CONTINGENCY/FUND BALANCE	)			
0	0	0	6800502 UNAPPROPRIATED FUND BALANC	E 0	0	0	0
0	0	0	TOTAL CONTINGENCY/FUND BALANC	E 0	0	0	0
0	0	0	TOTAL ENDING FUND BALANCE	0	0	0	0
0	0	0	Excess of Resources over Expenditures	0	0	0	0

### CITY OF LINCOLN CITY ANNUAL BUDGET 2021-2022 832-000-PROPERTY REHAB PROGRAM

ACTUAL FY 2018-19	ACTUAL FY 2019-20	BUDGET FY 2020-21		ESTIMATE FY 2020-21	BUDGET PROPOSED	BUDGET APPROVED	ADOPTED FY 2021-22
			RESOURCES				
			MISCELLANEOUS REVENUE				
8,824	6,458	7,000	4610001 INTEREST ALLOCATED	0	500	500	500
338	253	350	4610002 INTEREST DIRECT	42	300	300	300
83,549	74,745	72,000	4650004 LOAN REPAYMENTS 01-02 PROGR		80,000	80,000	80,000
92,711	81,456	79,350	TOTAL MISCELLANEOUS REVENUE	121,724	80,800	80,800	80,800
			BEGINNING FUND BALANCE				
632,622	685,883	534,453	4890010 BEGINNING BALANCE	581,874	311,197	311,197	311,197
632,622	685,883	534,453	TOTAL BEGINNING FUND BALANCE	581,874	311,197	311,197	311,197
725,333	767,339	613,803	TOTAL RESOURCES	703,598	391,997	391,997	391,997
			MATERIALS & SERVICES				
7,253	8,876	32,400	6201119 MISC. CONTRACTED SERVICES	27,895	10,000	10,000	10,000
0	26,589	0	6270150 ECONOMIC DEVELOPMENT PROG	•	0	0	0
7,253	35,465	32,400	TOTAL MATERIALS & SERVICES	50,374	10,000	10,000	10,000
,	,	,	SPECIAL PAYMENTS	,	,	ŕ	,
0	0	0	6540105 ARCHITECTS	1,200	0	0	0
0	0	281,403	6570130 PUBLIC PRIVATE PARTNERSHIP	250	381,997	381,997	381,997
0	150,000	300,000	6570150 ECONOMIC DEV LOAN PROGRAM		0	0	0
32,197	0	0	6570155 ECONOMIC DEV GRANT PROGRAM	*	0	0	0
32,197	150,000	581,403	TOTAL SPECIAL PAYMENTS	342,026	381,997	381,997	381,997
39,450	185,465	613,803	TOTAL EXPENDITURES	392,400	391,997	391,997	391,997
			CONTINGENCY/FUND BALANCI	F			
685,883	581,874	0	6800502 UNAPPROPRIATED FUND BALANCE		0	0	0
685,883	581,874	0	TOTAL CONTINGENCY/FUND BALANC		0	0	0
685,883	581,874	0	TOTAL ENDING FUND BALANCE	- ,	0	0	0
53,261	-104,009	-534,453	Excess of Resources over Expenditures	-270,676	-311,197	-311,197	-311,197

### Tuesday, July 6, 2021

### CITY OF LINCOLN CITY ANNUAL BUDGET 2021-2022 833-000-URA CONSTRUCTION FUND

ACTUAL FY 2018-19	ACTUAL FY 2019-20	BUDGET FY 2020-21		ESTIMATE FY 2020-21	BUDGET PROPOSED	BUDGET APPROVED	ADOPTEI FY 2021-22
			RESOURCES				
			MISCELLANEOUS REVENUE				
32,377	18,258	12,244	4610001 INTEREST ALLOCATED	5,200	5,300	5,300	5,300
0	4,990	0	4650001 SALE OF REAL ESTATE	0	0	0	0
32,377	23,248	12,244	TOTAL MISCELLANEOUS REVENUE	5,200	5,300	5,300	5,300
			BEGINNING FUND BALANCE				
1,471,275	979,982	491,742	4890010 BEGINNING BALANCE	549,742	454,942	454,942	454,942
1,471,275	979,982	491,742	TOTAL BEGINNING FUND BALANCE	549,742	454,942	454,942	454,942
1,503,653	1,003,230	503,986	TOTAL RESOURCES	554,942	460,242	460,242	460,242
			CAPITAL OUTLAY				
131,808	0	0	6340208 SIDEWALK CONSTRUCTION	0	0	0	(
205,906	0	0	6340260 DELAKE PROJECTS	0	0	0	(
185,958	37,570	150,000	6340261 CUTLER CITY PROJECTS	100,000	75,000	75,000	75,000
0	415,918	0	6340401 LAND PURCHASED	0	0	0	(
0	0	353,986	6370400 RESERVE-FUTURE YEARS	0	385,242	385,242	385,242
523,671	453,488	503,986	TOTAL CAPITAL OUTLAY	100,000	460,242	460,242	460,242
523,671	453,488	503,986	TOTAL EXPENDITURES	100,000	460,242	460,242	460,242
			CONTINGENCY/FUND BALANCE	3			
979,982	549,742	0	6800502 UNAPPROPRIATED FUND BALANC	E 454,942	0	0	(
979,982	549,742	0	TOTAL CONTINGENCY/FUND BALANC	E 454,942	0	0	(
979,982	549,742	0	TOTAL ENDING FUND BALANCE	454,942	0	0	(

### CITY OF LINCOLN CITY ANNUAL BUDGET 2021-2022 831-000-TAX INCREMENT FUND (URA 2000)

ACTUAL FY 2018-19	ACTUAL FY 2019-20	BUDGET FY 2020-21			ESTIMATE FY 2020-21	BUDGET PROPOSED	BUDGET APPROVED	ADOPTED FY 2021-22
				RESOURCES				
				TAXES				
695,520	737,455	749,225	4101010	CURRENT PROPERTY TAXES	752,114	0	0	0
26,155	27,630	7,331	4101020	PRIOR PROPERTY TAXES	15,671	0	0	0
721,675	765,085	756,556		TOTAL TAXES	767,785	0	0	0
				MISCELLANEOUS REVENUE				
29,777	29,657	14,791	4610001	INTEREST ALLOCATED	0	0	0	0
541	553	400	4610002	INTEREST DIRECT	300	0	0	0
30,318	30,209	15,191		TOTAL MISCELLANEOUS REVENUE	300	0	0	0
				BEGINNING FUND BALANCE				
889,597	1,108,672	1,215,460	4890010	BEGINNING BALANCE	1,252,715	0	0	0
889,597	1,108,672	1,215,460		TOTAL BEGINNING FUND BALANCE	1,252,715	0	0	0
1,641,590	1,903,966	1,987,207		TOTAL RESOURCES	2,020,800	0	0	0
				DEBT SERVICE				
90,265	75,297	30,813	6410217	INTEREST - SERIES 2017	64,407	0	0	0
442,652	575,954	1,956,394	6450217	PRINCIPAL - SERIES 2017	1,956,394	0	0	0
532,917	651,251	1,987,207		TOTAL DEBT SERVICE	2,020,801	0	0	0
532,917	651,251	1,987,207		TOTAL EXPENDITURES	2,020,801	0	0	0
				CONTINGENCY/FUND BALANCE				
1,108,672	1,252,715	0	6800502	UNAPPROPRIATED FUND BALANCI		0	0	0
1,108,672	1,252,715	0		TOTAL CONTINGENCY/FUND BALANCE	E 0	0	0	0
1,108,672	1,252,715	0		TOTAL ENDING FUND BALANCE	0	0	0	0
219,076	144,043	-1,215,460		Excess of Resources over Expenditures	-1,252,716	0	0	0