1	RESOLUTION NO. 2022-37
2	A RESOLUTION OF THE CITY OF LINCOLN CITY SUBMITTING TO THE VOTERS
4	THE QUESTION OF AMENDING THE LINCOLN CITY CHARTER TO INCREASE THE
5	TRANSIENT ROOM TAX BY TWO AND ONE-HALF PERCENT FOR PUBLIC SAFETY,
6	GENERAL GOVERNMENT AND TOURISM-RELATED FACILITIES.
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8	RECITALS
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10	On June 25, 1991, the voters of Lincoln City approved an amendment to the Lincoln
11	City Charter effective January 1, 1992 to impose a transient room tax on the occupant
12	of transient lodging in the amount of 7 percent of the charge for the accommodation
13 14	and
15	On May 21, 2002, the voters of Lincoln City approved an amendment to the Lincoln
16	City Charter, effective July 1, 2002, to increase the lodging tax by an additional 1
17	percent, to 8 percent' and
18	
19	On May 20, 2008, the voters of Lincoln City approved an amendment to the Lincoln
20	City Charter, effective July 1, 2008, to increase the lodging tax by an additional one
21	and one-half percent to 9.5 percent.
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23	Section 11.1.5 of the City Charter presently establishes a transient room tax in the
24	amount of 9.5 percent of the rent charged by hotel, motel and short term rental
25 26	operators and allocates use of the tax revenues to various purposes; and
26 27	The City is in need of revenue to fund essential city services, such as law enforcement
2 <i>1</i> 28	narcotics enforcement, as well as funding and development of tourism-related
29	facilities and city park facilities which serve tourists, including but not limited to the
30	proposed D River Visitors Information Center; and
31	proposed 2 years restrict mermation contact, and
32	The great number of visitors that come to the City to stay in hotels, motels and short
33	term rentals creates a need for more city services, including but not limited to public
34	safety services, than would be needed were Lincoln City not a destination for visitors;
35	and
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37	It is in the economic interest of the City, including the hotel and motel and short term
38	rental industry, that the City be able to provide essential city services to the visitors
39	that come to the City as well as to the City's residents; and
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1 2 3 4	The City has adequately budgeted funds for public safety but anticipates needing additional revenue for such purposes, including, for example, for a Lincoln Interagency Narcotics Team (LINT) detective; and
5 6 7 8 9	It is in the economic interest of the City including the hotel and motels and short term rental industry that the city promote and develop tourism-related facilities, events and programs for visitors during all seasons, including the shoulder and off- seasons; and
10 11 12 13	A new lodging tax is currently restricted by state law in that such funds can be used to fund tourism promotion and tourism-related facilities (at least 70% of net revenue) and city services (including public safety) of no more than 30% of net revenue; and
14 15 16 17	The legislature is entertaining amendments to the above percentages and the City intends to fully comply with the limitations of state law on the use of such TRT funds; and
18 19 20	The City of Lincoln City has not increased TRT since 2008 while other Lincoln County Communities (such as Newport at 12%) have increased TRT in their communities; and
21 22 23 24 25	The Council finds and determines that it is therefore appropriate to increase the transient room tax from 9.5 percent to 12% and to allocate such additional revenues as required by law, without changing the previous allocations under the City Charter; and
26 27 28 29 30	It is therefore appropriate to refer to the voters of the City the question of whether to amend the Lincoln City Charter to allow for an increase of 2.5% in the transient room tax imposed on visitors to Lincoln City.
31 32 33	NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF LINCOLN CITY, AS FOLLOWS:
34 35	SECTION 1. RECITALS.
36 37	The above recitals are true and correct and are incorporated herein by this reference.

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Resolution 2022-37

August 19, 2022

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39 40 SECTION 2. CALL FOR ELECTION.

- 1 An election is hereby called to submit to the qualified voters of the City of Lincoln
- 2 City the question of amending the Lincoln City Charter in accord with the
- amendment (shown with strike-through and underlined text) set out in **Exhibit A**,
- 4 attached hereto. **Exhibit D**, attached hereto, shows the (clean) text of the current
- 5 Lincoln City Charter provisions, as amended, by the proposed change.

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#### SECTION 3. BALLOT TITLE.

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The Ballot Title attached hereto as **Exhibit B** is adopted by the Council and shall be filed with the City Recorder in accord with ORS 250.285(1).

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#### **SECTION 4. EXPLANATORY STATEMENT.**

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The explanatory statement to be published in the Lincoln County Voters Pamphlet, as required by ORS 251.345, shall be the Explanatory Statement attached hereto as Exhibit C.

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SECTION 5. DELEGATION.

to submit the measure to the voters.

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The City Manager, City Recorder and City Attorney are hereby authorized and directed to cause this Resolution, Measure Text and Ballot Title, subject to any revisions made in accord with ORS 250.296, and the Explanatory Statement to be submitted to the Lincoln County Elections Officer in a timely manner as required by law, for inclusion on the November 8, 2022 election ballot and in the Lincoln County Voters Pamphlet; and to perform all other acts which may be required or convenient

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**SECTION 6. EFFECTIVE DATE.** This Resolution is effective as of the date of its adoption.

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PASSED AND ADOPTED by the City Council of the City of Lincoln City, Oregon, this 19<sup>th</sup> day of August, 2022.

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34 SUSAN WAHLKE, MAYOR

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- 37 ATTEST:
- 38 amie Joune
  - JAMIE YOUNG, CITY RECORDER

1 APPROVED AS TO FORM:

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4 RICHARD APPICE (LO, CITY ATTORNEY

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Exhibit A

Annotated to show deletions and additions to the charter sections being modified. Deletions are **bold lined through** and additions are **bold underlined**.

Section 11.1.5 of the Charter of the city of Lincoln City, Oregon is hereby amended, effective July 1, 2023, to read:

## 11.1.5 Imposition and Allocation of Transient Room Tax.

- (1) For the privilege of occupancy in any hotel, each transient shall pay a tax in the amount of **nine and one-half twelve** percent of the rent charged by the operator. The procedures applicable to the collection, administration and enforcement of this tax shall be governed by ordinance of the city.
- (2) After payment of the costs associated with administering the fund determined as provided by ordinance of the city, the net funds collected pursuant to a tax of 9.5 12 percent of the rent charged by the operator shall be distributed as follows:
  - (a) One eighth of the revenue from the 8 percent tax shall be irrevocably pledged and utilized, while bonds are outstanding, for the repayment of the general obligation bonds issued for the purpose of acquisition or construction of a Library and Civic Center at Lincoln Square, and for payment of refunding bonds, if any are issued to reduce debt service for this issue, except that, while bonds are outstanding, any surplus of one eighth of the revenue over the debt service on the bonds or refunding bonds also may be used for renovation, rehabilitation, improvement, and physical maintenance of Lincoln Square. Thereafter, this portion of the transient room tax will be allocated to other capital construction needs of the city.
  - (b) Two eighths of the revenue from the 8 percent tax shall be deposited in the city's Visitors and Convention Bureau Fund, shall be restricted to marketing Lincoln City as a tourist destination, and shall be expended solely and directly by the city's Visitors and Convention Bureau. "Marketing" means those activities that will increase Lincoln City's share of leisure, motorcoach, and conference business through advertising, public relations, collateral materials, tourism research, and operation of a visitor information center.
  - (c) One eighth of the revenue from the 8 percent tax shall be allocated to the public safety needs of the city.
  - (d) Four eighths of the revenue from the 8 percent tax shall be retained by the city to be used for the purposes of street construction and maintenance, traffic control signals, drainage facilities, (including storm drains), pedestrian safety equipment and features, lighting, right-of-way acquisition, pavement widening,

- grade separation, bridge or culvert construction, channelization, and street extension, for park and recreation facilities construction and maintenance; for community celebrations and the provision and maintenance of visitor-oriented outdoor signs and facilities; and for the actual and reasonable administrative costs allocable to such stated purposes or any of them.
- (e) Beginning July 1, 2008, the revenues from the increase of one and one-half percent transient room tax shall be allocated in the following proportion: 30 percent to public safety needs of the city and 70 percent to tourism promotion or tourism-related facilities including programs of the city and eligible non-profit corporations that primarily serve the shoulder and off-season period of September 16 through June 30, and as allocated in the City's annual budget.
- (f) Beginning July 1, 2023, the revenues from the increase of two and one-half percent (2.5%) transient room tax shall be allocated in the proportion prescribed by the state law in effect at the time. If the state law is not changed before July 1, 2023, the allocations shall be as currently described in ORS 320.350(5)&(6).

### **Exhibit B**

1 2 3

#### **Ballot Title**

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Caption: Amends Charter to increase lodging tax from 9.5% to 12%.

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Question: Should the City of Lincoln City transient room tax be increased from 9.5

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percent to 12 percent?

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Statement: This Charter amendment will increase the lodging tax paid by visitors to Lincoln City by 2.5 percentage points from nine and one-half percent (9.5%) to twelve percent (12%). The City last increased the transient room tax in May of 2008. This Charter amendment will not change how revenues for the existing 9.5 percent transient room tax are currently allocated in the Charter. The revenues from the additional two and one-half percent (2.5%) tax will be allocated as provided in the state law in effect at the time the increase is effective in July 2023; Currently state law provides that seventy percent (70%) goes to tourism promotion or to tourism-related facilities and no more than thirty percent (30%) goes to the general fund/public safety purposes. The City generally intends to fund police services (narcotics detective) and city park improvements from the general fund portion and tourism promotion and tourism-related facilities (like a new D River visitor information center/ restroom) from the tourism portion.

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# Exhibit C

# **Explanatory Statement**

Chapter 11 of the Lincoln City Charter currently imposes a lodging tax of nine and one-half percent (9.5%). The tax is imposed on the occupant of the lodging, not the operator of the lodging.

This Charter amendment will increase the amount of lodging tax imposed, from nine and one-half percent (9.5%) to twelve percent (12%).

The main reasons for the Charter amendment are as follows:

- 1. The additional 2.5 percent lodging tax is estimated to provide additional revenues to the City of \$2,666,667.00. The City is required to fund public safety and essential services for residents and visitors alike. The City anticipates, beginning in 2023, that the city will not have sufficient funds in the general fund to provide all desired essential services, including for example, public safety services, such as a Lincoln Interagency Narcotics Team (LINT) detective. It is appropriate to require visitors, who place additional demand on these city services, to pay a share of the services. Additional revenues will be necessary to provide such public safety services.
- 2. In 2023-2024, the City anticipates the need for additional funds for adequate services that support the tourism industry including public safety and public facilities used by tourists, including tourism-related facilities. Additional revenues would allow the city to support local tourism programs, and events and provide needed funds for tourist-related facilities. One such tourism-related facility is the proposed new Visitor Information Center / restrooms at the D River State Park. In addition, there is an opportunity to widen the tourism market during the offseason with increased tourism facilities and marketing. For the off-season, such efforts would benefit the lodging industry and associated businesses.
- 3. Under current state law, unless changed, the City must allocate at least seventy percent (70%) of the estimated revenue or \$1,866,667.00 to tourism promotion and tourism- related facilities. In addition, the City may not use more than thirty percent (30%) of the two and one-half percent (2.5%) increase in the lodging tax (under current state law) for general fund purposes such as public safety (unless the state law is changed). Estimated revenues from the tax increase would be available in the amount of \$800,000.00 for general city services including police services.

1 Exhibit D

Section 11.1.5 of the Charter of the city of Lincoln City, Oregon is hereby amended, effective July 1, 2023, to read:

# 11.1.5 Imposition and Allocation of Transient Room Tax.

(1) For the privilege of occupancy in any hotel, each transient shall pay a tax in the amount of twelve percent of the rent charged by the operator. The procedures applicable to the collection, administration and enforcement of this tax shall be governed by ordinance of the city.

- (2) After payment of the costs associated with administering the fund determined as provided by ordinance of the city, the net funds collected pursuant to a tax of 12 percent of the rent charged by the operator shall be distributed as follows:
  - (a) One eighth of the revenue from the 8 percent tax shall be irrevocably pledged and utilized, while bonds are outstanding, for the repayment of the general obligation bonds issued for the purpose of acquisition or construction of a Library and Civic Center at Lincoln Square, and for payment of refunding bonds, if any are issued to reduce debt service for this issue, except that, while bonds are outstanding, any surplus of one eighth of the revenue over the debt service on the bonds or refunding bonds also may be used for renovation, rehabilitation, improvement, and physical maintenance of Lincoln Square. Thereafter, this portion of the transient room tax will be allocated to other capital construction needs of the city.
  - (b) Two eighths of the revenue from the 8 percent tax shall be deposited in the city's Visitors and Convention Bureau Fund, shall be restricted to marketing Lincoln City as a tourist destination, and shall be expended solely and directly by the city's Visitors and Convention Bureau. "Marketing" means those activities that will increase Lincoln City's share of leisure, motorcoach, and conference business through advertising, public relations, collateral materials, tourism research, and operation of a visitor information center.
  - (c) One eighth of the revenue from the 8 percent tax shall be allocated to the public safety needs of the city.
  - (d) Four eighths of the revenue from the 8 percent tax shall be retained by the city to be used for the purposes of street construction and maintenance, traffic control signals, drainage facilities, (including storm drains), pedestrian safety equipment and features, lighting, right-of-way acquisition, pavement widening, grade separation, bridge or culvert construction, channelization, and street extension, for park and recreation facilities construction and maintenance; for community celebrations and the provision and maintenance of visitor-oriented

- outdoor signs and facilities; and for the actual and reasonable administrative costs allocable to such stated purposes or any of them.
- (e) Beginning July 1, 2008, the revenues from the increase of one and one-half percent transient room tax shall be allocated in the following proportion: 30 percent to public safety needs of the city and 70 percent to tourism promotion or tourism-related facilities including programs of the city and eligible non-profit corporations that primarily serve the shoulder and off-season period of September 16 through June 30, and as allocated in the City's annual budget.

  (f) Beginning July 1, 2023, the revenues from the increase of two and one-half
- (f) Beginning July 1, 2023, the revenues from the increase of two and one-half percent (2.5%) transient room tax shall be allocated in the proportion prescribed by the state law in effect at the time. If the state law is not changed before July 1, 2023, the allocations shall be as currently described in ORS 320.350(5)&(6).