City Lincoln City

MUNICIPAL AND COMMUNITY GREENHOUSE GAS INVENTORY

FINAL REPORT

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1. INTRODUCTION

A. Purpose of Document

As part of the adoption for the Lincoln City Sustainability Plan (Exhibit A) of Resolution No. 2007-29, June 25th, 2007, and in conformance for the creation and implementation of a Long-term Action Plan, this report on the Inventory of Greenhouse Gases (GHGs) for the City of Lincoln City is hereby submitted. As such, it fulfills the assessment phase for such a plan in the environmental concerns of Building Energy Usage, Transportation, Water Treatment, Wastewater Treatment and Waste. It also forms the baseline measurement and quantification for Lincoln City's contribution to global warming as of a particular baseline measurement year. This analysis of global warming contribution along with possible future mitigation efforts performed by the city, will form the level of effort to which the municipality will implement an effective, legitimate, measurable, and attainable Local Climate Action Plan to help stop global warming and its long term effects on our planet. The Local Climate Action Plan will then be a supplement, and therefore an integral part of the city's Long-term Action Plan for sustainability.

B. Background on Climate Change

The following narrative is taken from the 2007 Greenhouse Gas Inventory of Springfield, Oregon:

"Every year since 1997 has been in the Top 10 list of hottest years in recorded history, with 2005 deemed the warmest on record. Average global temperatures have risen by one degree Fahrenheit since the late 19th century. Globally, the warming in the 20th century is the largest of any century during the past thousand *years and is roughly as warm as the Earth has been at any time in the last 420,000 years. A scientific consensus exists that natural processes cannot explain the increased temperature. The primary cause is the accumulation of human-produced greenhouse gasses such as carbon dioxide and methane (and other human activities such as deforestation). A growing number of scientists are also concerned that more than a 3-4 degree Fahrenheit temperature increase above pre-industrial levels may generate immense and possibly irreversible worldwide economic, social and ecological impacts, including here in the Pacific Northwest.*

Although climate change is driven in large part by the global emission of greenhouse gasses, the impacts will be felt at the local level. Similarly, although action is required across the globe to resolve the problem, many solutions to climate change must begin with local communities. Local governments, therefore, are ground zero for responding to climate change."

The following narrative is taken from the 2006 Boulder County, Colorado Greenhouse Gas Inventory Report, and represents case study for Lincoln City as a similar touristbased economy:

"Fundamental to any comprehensive plan to respond to climate change is the development of an emissions inventory that identifies and quantifies the primary anthropogenic sources of greenhouse gases (GHG). As such, a comprehensive GHG inventory and an accompanying inventory maintenance system have been developed for Boulder County. This inventory adheres to both 1) a comprehensive and detailed methodology for estimating sources of GHGs, and 2) a common and consistent methodology to compare the relative contribution of different emission sources and greenhouse gases to climate change. The overarching philosophical framework within which Boulder's GHG inventory was developed is that the County Commissioners recognize and acknowledge the environmental imperative that manmade climate change is real, it is happening now, and decisive action must be taken to mitigate it. Man-made climate change, in fact, is recognized as a direct threat to the very lifeblood of Boulder County, as capsulated in statements contained in the summer 2002 edition of US EPA's biannual report to the United Nations on climate change: "snow-fed streams in the USA will be permanently diminished" and "alpine meadows in the US Rocky Mountains will permanently disappear" as the result of man-made climate change.

Clearly, Boulder County's water supply, quality of life, and tourism industry are threatened by climate change. The first step in the GHG planning process is to develop a clear picture of historical and current sources and magnitudes of Boulder County's GHG emissions. In general, the process for developing a GHG emissions inventory and inventory management system involves 1) the development of a historical inventory of GHG emissions for the period of 1990 through the present; 2) development of a projected Business-As-Usual (BAU) emissions trend line out to 2012, based on the historical emissions data; 3) disaggregating of the overall inventory into sector- and source-specific emissions. This document reports the results of the Boulder County GHG Inventory. The results of the work provide insight into the magnitude of the challenge facing Boulder County with respect to the County's Kyoto goal of achieving emissions by 2012 that are 7% below the 1990 level.

It comes as no surprise that meeting this goal will be a daunting enterprise requiring substantial community mobilization, substantial County government commitment, and substantial budgets."

The following text, charts and images are excerpts taken from the coastal impact study from the Architecture2030 publication "*Nation Under Siege: Sea Level Rise on Our Doorstep*", 2030 Inc., Sept. 2007. It outlines what the coastal devastation would be due to the global climatic effects of sea level rise brought about by the disintegration and melting of Artic and Antarctic ice sheets.

"As can be seen from the following images₁, a sea level rise of even one meter has *serious consequences for the US. Our nation will be physically under siege, vulnerable to catastrophic property and infrastructure loss with large population disruptions and economic hardship."*

Effected area due to a 1.75m sea level rise for Honolulu, Hawaii.

Effected area due to a 1.25m sea level rise at the San Francisco International Airport.

Miami, Florida. Effected area due to a 1.25m sea level rise at Miami, Florida.

I Massachusetts. Effected area due to a 3m sea level rise at Boston,

Similar effects will no doubtedly be felt in Lincoln City, Oregon.

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level rise "out of humanity's control". We are currently at 383 ppm, and are *"Scientists are now forewarning that, at approximately 450 parts per million (ppm) CO2 in the atmosphere, we will trigger potentially irreversible glacial melt and sea* increasing atmospheric concentrations of CO₂ at about 2 ppm annually. Continued *growth of CO2-producing infrastructure and emissions for another 10 years will make it impractical, and most likely impossible, to avert exceeding the 450 ppm threshold."*

"During the 1970's oil crisis (an 11-year period from 1973 to 1983), this country, drawing on American determination and ingenuity, increased its real GDP by over one trillion dollars and added 30 billion square feet of new buildings and 35 million new vehicles, while decreasing total US energy consumption and CO₂ emissions. This *was accomplished with increased efficiency and with cost-effective, readily available, off-the-shelf materials, equipment and technology."*

2. APPROACH

 recognized authority, *ICLEI - Local Governments for Sustainability*. Under this of Lincoln City has adopted their recommended *5 Milestones for Climate Protection* The approach, which has been taken by the City of Lincoln City, is to adhere to the Cities for Climate Protection Campaign (CCP) under the globally accredited and program, and as a member of *ICLEI – Local Governments for Sustainability*, the City *Program.*

C 1. Conduct a baseline emissions inventory and forecast

The city first calculates greenhouse gas emissions for a base year (e.g., 2000) and for a forecast year (e.g., 2015). The calculations capture emissions levels from all municipal operations (e.g., city owned and/or operated buildings, streetlights, transit systems, wastewater treatment facilities) and from all community-related activities (e.g., residential and commercial buildings, motor vehicles, waste streams, industry). This inventory and forecast provide a benchmark for planning and monitoring progress.

2. Adopt an emissions reduction target for the forecast year

The city passes a resolution establishing an emissions reduction target for the city. The target is essential. It both fosters political will and creates a framework that guides the planning and implementation of measures.

3. Develop a Local Climate Action Plan

The local government then develops a Local Climate Action Plan, ideally with robust public input from all stakeholders. The plan details the policies and measures that the local government will take to reduce greenhouse gas emissions and achieve its emissions reduction target. Most plans include a timeline, a description of financing mechanisms, and an assignment of responsibility to departments and staff. In addition to direct greenhouse gas reduction measures, most plans also incorporate public awareness and education efforts.

4. Implement policies and measures

The city implements the policies and measures contained in their Local Climate Action Plan. Typical policies and measures include energy efficiency improvements to municipal buildings, water and wastewater treatment facilities, streetlight retrofits, public transit improvements, installation of renewable power applications, and methane recovery from waste management.

M 5. Monitor and verify results

Monitoring and verifying progress on the implementation of measures to

reduce or avoid greenhouse gas emissions is an ongoing process. Monitoring begins once measures are implemented and continues for the life of the measures, providing important feedback that can be used to improve the measures over time. ICLEI's software provides a uniform methodology for cities to report on such measures.

(ICLEI) called Clean Air and Climate Protection Software (CACP) Version 1.1, June In fulfilling the requirements for Milestone 1, this inventory used the software developed by Torrie Smith Associates for the State and Territorial Air Pollution Program Administrators and the Association of Local Air Pollution Control Officials (STAPPA/ALAPCO) and the International Council for Local Environmental Initiatives 2005.

As taken from the CACP Version 1.1 User's Guide:

"The Clean Air and Climate Protection (CACP) Software calculates the greenhouse gases and criteria air pollutants produced by energy use and solid waste disposal, and helps you quantify measures designed to reduce these emissions."

"The software takes data you provide on energy use and energy use reductions and converts it to emissions using specific emission factors (coefficients) that relate the emissions of a particular pollutant (e.g. carbon dioxide) to the quantity of the fuel used (e.g. kilograms of coal)."

In quantification of each of the pollutants, the CACP software reports the levels of CO₂e or "carbon dioxide equivalent" for carbon dioxide (CO₂), nitrous oxide (N₂O) and methane (CH4) along with the following Criteria Air Pollutants (CAPs), according to the pollutants identified in the 1990 Kyoto Protocol: sulfur oxides (SO_x) , nitrogen oxides (NO_{x)}, 10 micron particulate matter (PM₁₀₎, HFC-23, HFC-125, HFC-134a, HFC-152a, perfluoromethane (CF_6), perfluoroethane (C_2F_6), volatile organic compounds (VOCs) and carbon monoxide (CO). The emissions designation "CO₂e" is the total greenhouse gas emissions resulting from all energy consumed, fuel used, and landfilled waste generated by the community. The Global Warming Potential (GWP) is a normalized factor that each pollutant is rated by for its molecule-for-molecule constituent effect on atmospheric global warming. Since $CO₂$ is the largest pollutant in quantity emitted by human activity, it is assigned a GWP value of 1. CH_4 has a GWP value of 12. NO_2 has a GWP value of 114. HFC-23, a hydrofluorocarbon, has a GWP value of 270.¹

1. As taken from Hwww.wikipedia.comH for the definition of Global Warming Potential, Feb. 2009.

3. METHODOLOGY

The methodology is essentially the same as that taken from the Springfield Greenhouse Gas Inventory Report of January 2007, and is restated here, with applicable elements changed and adapted for the City of Lincoln City:

A. Overview

An inventory of greenhouse gas emissions for a community involves four main steps:

- 1. Define the goal and scope of the inventory.
- 2. Collect GHG emissions data.
- 3. Calculate GHG quantities and convert to CO2e equivalents.
- 4. Interpret inventory.

Step 1: Define the Goal and Scope of the Inventory

Defining the goal and scope of the inventory at the outset helps ensure that the methodology used and the data gathered are appropriate for the ultimate use of the inventory. Some important issues to consider include the overall goal, target audience, geographic boundary, and timeframe.

time. For this inventory, 2006 is the baseline year and 2010, 2014, and 2018 are The standard approach is to collect emissions data for a baseline year, an interim year, and a forecast year. Setting a baseline year allows a community to establish a reference point against which to measure changes in greenhouse gas emissions over the recommended interim years. Each follow-on interim year inventory will need to be performed after meaningful data collection sources have been identified and established by this inventory, which will provide for a consistent application of analysis across base and interim inventories. A forecast year is an estimate of emissions that would be produced in the future if no new reduction measures were taken, the so called "Business-As-Ususal" or BAU model.

The baseline indicates the starting point of the "business as usual" scenario for the community at the start of a GHG inventory process. Baselines are often mandatory for entities participating in a climate change registry or a carbon cap and trade program. The key issue in setting a baseline year is data availability. There must be sufficient and reliable data for each sector for the baseline year to calculate emissions. However, if a complete dataset is not available, it is possible to use historical trends and data from nearby years to estimate emissions for the baseline and interim years.

Figure 1. Hypothetical Forecast BAU Model

The above figure is only a hypothetical BAU Model for a municipal reductions forecast, is depicted only for illustrative purposes, and does not represent actual results from an actual BAU study. A BAU study and target forecasting component was not a part of this phase of the inventory, and a follow-on target year with interim years will need to be established as part of developing a Local Climate Action Plan.

Due to the urgency of action required to have any appreciable effect on the reduction of global warming, the recommended target year should be at least 2020, and aggressive reduction measures should then be established based on this year. A similar BAU Model can also be established for the community-level effort for greenhouse gas reduction targeted for the same year.

Step 2: Collect GHG Emissions Data

The next step is to identify and record the quantities and activities associated with the release of GHGs. The inventory is split between two major analysis elements: Government-based emissions and Community-based emissions. It is important to note that Government-based emissions are a subset of, and are therefore included within, the Community-based emissions.

Government emissions analysis focus on five primary emission sources responsible by local municipal activities and services: Buildings and Facilities, Vehicle Fleet, Streetlights, Water and Sewer, Waste, and Employee Commute.

Community GHG inventories generally focus on three primary emission sources: energy consumption, vehicular transportation, and waste generation. Emissions from energy consumption are disaggregated into residential, commercial and industrial sectors, which are further broken down by fuel source. Emissions from the transportation sector are broken down by fuel source, generally limited to gasoline and diesel fuel (although some communities also document emissions from biodiesel, propane and other less prevalent fuel sources). Carbon emissions from solid waste, which are due to the release of methane from landfills, are identified by type of waste (e.g., food, paper, plant debris, etc.). Instructions for each of these sectors are detailed in Appendix A.

Inventories generally do not cover GHGs and emission sources considered to be insignificant and/or not readily influenced by local government actions. A general rule that many communities follow is to exclude emissions sources that comprise a small component (generally 5% or less) of total emissions. Excluded emission sources often include aircraft and locomotive transportation, agricultural enteric and manure sources, solvent use, land use and forestry, and industrial emissions not associated with energy. Community-level inventories also tend to exclude the emissions related to the production of most goods bought or consumed in the community ("indirect" sources).

However, the exclusion of these "minor" emission sources (e.g., methane and nitrous oxides from agricultural activity) may not provide an accurate picture of local GHG emissions, as some greenhouses gases are much more potent than others (see discussion of *Global Warming Potential* below).

Some inventories account for carbon sinks such as sequestration, although that analysis is generally beyond the scope of a community-wide inventory. The rationale for excluding carbon sinks is that the appropriate data is often not available and the methodology for measuring carbon sinks can be complicated, data-intensive, and difficult to interpret.

There are two general approaches to collecting GHG data:

- 1. Top-down: uses more general information (e.g., energy use data from the county or state to estimate local energy consumption). This approach simplifies the calculation of GHG emissions and requires less time and effort. However, it is less accurate.
- 2. Bottom-up: summarizes detailed data consumption information from each local source (e.g., energy use data from each electric utility serving a community). This approach allows for a much more detailed and accurate analysis but requires significantly more time and effort.

To the extent that more accurate local information is available, a bottom-up approach is preferable. However, it may be necessary and desirable to use a combination of these approaches, depending on the availability of local data, resources and the desired specificity. Appendix A provides more information on these two approaches.

Step 3: Calculating Emissions

The next step is to calculate quantities of greenhouse gases and convert them to their $CO₂$ equivalents ($CO₂e$).

To calculate $CO₂e$, all units of energy (e.g., kilowatt-hours, gallons, therms, etc.) must first be standardized by converting to million metric British Thermal Units (MMBTU). This is done by multiplying each consumption figure by the appropriate conversion factor to determine energy consumption in MMBTU. (Solid waste figures remain in tons). The ICLEI supplied conversion factors are documented within the CACP program.

Next, these energy units, now expressed as MMBTU, are multiplied by a $CO₂$ emissions coefficient to calculate total metric tons $CO₂e$ (MTCO₂e). The coefficient for electricity varies depending on the year and the mix of power used to generate electricity. For waste, a $CO₂$ emissions coefficient is multiplied by metric tons to calculate the total metric tons $CO₂$ emissions equivalent, using a different coefficient for each type of waste.

Step 4: Interpret Results

data collection and inventory reporting periods. It is highly recommended that inventories be performed on a regular basis to evaluate the results of efforts to reduce GHG emissions and to track progress towards the reduction goal. The results The results of the inventory identify aggregate GHG emissions and highlight which sources are the greatest contributors. A local government can then use these results to set a greenhouse gas reduction target, and develop a Local Climate Action Plan for meeting this target based on quantifiable reductions measures, uniquely applied for its ecological, economical and social considerations. The inventory can also be used as a baseline to track progress in meeting the plan's goals throughout the interim of GHG inventories may also be used to establish compliance with carbon regulations and/or determine carbon credits for entities participating in cap and trade programs.

4. INVENTORY RESULTS

The methodology described in Section 2 was used to prepare the greenhouse gas inventory for Lincoln City. With a population of 7,640 in base year 2006, Lincoln City is the second largest city in Lincoln County next to Newport.

For the base year of 2006, the municipality of Lincoln City generated approximately 5,594 metric tons of C02e emissions. The Water and Sewage sector accounted for the highest percentage of emissions at 50 percent. $CO₂e$ emissions from the Building and Facilities sector was second at 22 percent, followed by Streetlights at 11 percent, Waste at 8 percent, Vehicle Fleet at 6 percent, and finally Employee Commute at 3 percent.

Figure 2. 2006 Municipal CO₂e Emissions by Sector (%)

Municipal Sector	MTCO _{2e}
Buildings and Facilities	1,234
Vehicle Fleet	353
Streetlights	610
Water and Sewage	2,788
Waste	436
Employee Commute	174
TOTAL	5,594

Table 1. 2006 Municipal CO₂e Emissions by Sector (MTCO₂e)

Figure 3. 2006 Municipal CAP Emissions (lbs)

The community of Lincoln City generated approximately 383,654 metric tons of CO₂e emissions in 2006. Commercial buildings accounted for the largest percentage of emissions at 40 percent. Emissions from residential energy use were second largest (30 percent) followed closely by transportation energy use (28 percent). The industrial (insignificant percentage) and solid waste (2 percent) sectors contributed significantly less emissions. Other, at an equally insignificant percentage, is being reported for methane release (CH_4) from fugitive emissions from community septic systems, along with nitrous oxide emissions (N_2O) from process emissions from wastewater treatment plant operations with nitrification/denitrification, and process emissions from effluent discharge to rivers and estuaries (Schooner Creek).

Figure 4. 2006 Community CO₂e Emissions by Sector (%)

Table 2. 2006 Community CO₂e Emissions by Sector (MTCO₂e)

Figure 5. 2006 Community CAP Emissions (lbs)

5. CONCLUSION

ICLEI's Cities for Climate Protection Campaign is a novel and progressive program, and the attempt by Lincoln City, at this moment in history to adhere to such a program, represents a likewise and commendable pursuit. Lincoln City, Oregon is very much ahead of the game, as compared with other cities, and other local governments will be watching what Lincoln City does in the future. Hopefully, with Lincoln City blazing the way, as a model for possibility and feasibility, they will all soon follow suit.

This Greenhouse Gas Inventory represents only the first step (Milestone 1) towards the 5 milestone strategy for $CO₂e$ reductions for the reversal of global warming, as outlined above. The next 4 milestones will need to be addressed from here forward in order to respond effectively and locally to the imminent and foreseeable impacts of global warming. An aggressive target should be set for reducing locally generated greenhouse gas emissions within a specific, and near term time frame (Milestone 2). Specific strategies and measures can then be formulated and identified to meet this target using software-based decision support tools such as ICLEI's Climate and Air Pollution Planning Assistant (CAPPA) Tool for the development of a Local Climate Action Plan (Milestone 3). The ensuing formulation and adoption of city policies and mandates by city officials supporting the Local Climate Action Plan and the reduction measures outlined within, can then be accomplished (Milestone 4). A monitoring and verification program should then be developed to measure progress toward the $CO₂e$ emissions reduction goals (Milestone 5).

Adoption of a Local Climate Action Plan has other benefits as well, as it will not only reduce greenhouse gas emissions, but will also help local residents, businesses, and governments reduce their energy costs and help identify and/or develop mitigation sources for carbon sequestration. This will, in turn, help clean the local airshed and thus help reduce incidences of asthma, other airborne illnesses, cancer, and lung diseases. This will also help reduce the current economic dependence on imported fossil fuels, and energy production from non-renewable energy sources.

If the grand cumulative total of $CO₂e$ emissions reduction efforts for global sustainability, as accomplished through each of our local efforts, where possible and feasible, can have an overall positive and reversing effect on global warming, we will have benefited the planet as a whole, the only planet we currently have. We, as the world's most powerful and influential leader, need to take a leadership role in this effort. Then, and only then, can we expect other less-fortunate nations to follow suit. Local governments within the United States of America are in the prime position to lead this effort for cumulative effect.

NOW is the time to deal with global warming, as we will not have another opportunity to do so! With the $CO₂e$ ppm level currently at 388 ppm, we are dangerously approaching the widely held, overwhelmingly unanimous scientific consensus, tipping point of 450 ppm2. At the current level of human activity and projected growth trends, we will reach 450 ppm by the year 2035². Carbon emissions with their associated GWPs have long lead times measured in centuries. We will continue to witness and deal with the ever increasing climate change effects leading up to this point. It is at this point that scientists warn that these effects will become irreversible and may trigger enormous unforeseen consequences not yet envisioned or imagined. By then any attempt by man to undo what has been done will be futile. Due to the vastness of scope, advances in technology cannot, and should not, be relied upon as a "golden parachute". Coupled with the long lead times required for city planning and administration, budget allocation, funding cycles, etc., urgency, attentiveness and effective decision making is required NOW for guaranteed survival, along with the promise for socio-economic security, environmental stability, and well-being for our future and the future of all life on this planet.

2. "*Nation Under Seige: Sea Level Rise on Our Doorstep*", 2030 Inc. | Architecture2030, Sept. 2007

APPENDIX A: DETAILED METHODOLOGIES

The following narrative for detailed methodologies was largely taken from the 2007 Greenhouse Gas Inventory of Springfield, Oregon. Although some of the methodologies listed below can be performed manually, as was the case for Springfield, the ICLEI CACP Software Tool performs these steps automatically. All that is required to reach the $CO₂e$ and CAP emissions estimates are the proper input of data, along with their constituent units.

A. ENERGY USE

Emissions from energy usage are based on annual consumption and are disaggregated into residential, commercial and industrial sectors, which are further broken down by fuel source. Potential sources of energy in a community include:

Electricity Natural gas Propane Coal Fuel oil Steam Residential heating oil Wood

The energy study included electricity and natural gas sources only, as the usage of other fuels and generation methods were either too hard to obtain, or not significantly used in Lincoln City.

Electricity

Electricity comes from some other form of energy – oil, natural gas, moving water, wind, geothermal steam, nuclear, etc. Electricity from fossil fuels emits significantly more greenhouse gas than electricity from renewable resources (e.g., hydropower, wind, solar, and biomass).

Each power plant has its own greenhouse gas emissions coefficient that is based on the type of fuel burned and the plant's thermal efficiency. Thermal efficiency is a function of the power plant's design, and indicates how much of the heat created during combustion becomes electricity.

Often, a community receives power from many locations and energy sources. The mix can vary from one hour to the next. The most accurate method (bottom-up approach) to determine the emissions coefficient for electricity use for a community is to identify the exact sources, coefficients, and mix for the electricity. The local utility may have already calculated this coefficient. If not, an alternative method (top-down

approach) is to use the emissions coefficient calculated annually for each state by the U.S. Department of Energy based on the average amount of power supplied from various sources.

Emissions from electric power are "assigned" to the electricity's end-user, rather than the power generation facility itself. Accounting for these "indirect" emissions makes it possible to demonstrate how electricity-consuming activities occurring within the target area are directly responsible for GHG emissions, regardless of whether the physical emissions occur in the area or not. Making the connection between electricity-consuming activities and the resulting (off-site) emissions is an important step in emissions management.

Sources of info:

Local utility companies

B. TRANSPORTATION

Emissions from the transportation sector are generally broken down by fuel source and typically limited to gasoline and diesel fuel (although some communities also document emissions from biodiesel, propane and other less prevalent fuel sources). Air travel is not generally part of GHG emissions inventory protocol, despite being a major contributor to greenhouse gas emissions.

Steps for calculating emissions from transportation (top-down approach):

The ICLEI Model provides a top-down approach that includes built-in assumptions about Vehicle Miles Traveled (VMT), including the number of vehicle trips, the length of the trips, and the number of people in each vehicle. The CACP V1.1 software provides a tool within the Community Transportation Analysis module called the Transport Assistant to perform such a top-down analysis which will calculate VMT given Average Annual Daily Traffic (AADT) counts across several road types. (See Appendix B.) Default values are used for vehicle fuel efficiency and greenhouse gas emissions per unit of fuel based on number of people per vehicle, trip length, fuel consumption, and $CO₂$ emissions per unit of fuel.

Steps for calculating emissions from transportation (bottom-up approach):

1. Find the total annual VMT of different vehicle types within the geographic area from the local transportation planning or traffic management department. It may be easiest to use daily VMT. Many inventories use a multiplication factor (e.g., 330) to account for travel volume decreases on weekends and holidays. *However, due to the high tourist-dependant economy in Lincoln City, driving actually increases on the weekend, so daily VMT is multiplied by a factor of 365.*

2. Using state averages, or that recommended by ICLEI, break down VMT figures by vehicle type and size class.

3. Calculate the number of gallons of fuel used given average fuel efficiency of each type of vehicle. State averages include gasoline and diesel but not alternatives such as biodiesel. It is assumed that such alternatives represent an insignificant amount of overall transportation fuel. Note: State averages for fuel efficiency may not accurately reflect average fuel efficiency for local vehicles.

4. Convert estimated gallons of gasoline and diesel combusted by vehicles into GHG emissions.

The efforts to obtain actual vehicle data for all vehicles owned and operated within the city limits for 2006 through the Oregon Department of Motor Vehicles (DMV) was obtained. This presented a "workable" snap-shot for the resident- and commerciallyowned and operated vehicle types and fuels that existed within city limits. However, in order to provide a truer and more comprehensive snap-shot for Lincoln City, one would also have to include data for the significant tourist-based contribution (vehicles originating out-of-town), which was (and still is) largely unknown and unquantifiable. The amount of effort, programs, community and tourist support, etc. needed to produce such a study to assess tourist-based emissions would be quite phenomenal, and is deemed too costly to attempt with little gain at this point in the science of GHG inventories. Other U.S. cities with high tourist-based activities and economies currently performing GHG inventories are encountering the same problems and reaching the same conclusions.

Also, there is no accurate way to assess other potentially significant emissions for such things as: the amount of industrial and farm vehicle usage, stationary emissions from truck mounted propane equipment and diesel generators (pneumatic pumps, water and chemical pumps, electric generators, etc.), logging vehicle activities, federal, state and county-owned vehicle usage within city limits, etc. This made adopting a bottom-up approach a near impossibility. Because of this data insufficiency, using the default vehicle mix and fuel types provided within CACP for "typical" vehicular transportation in a "typical" U.S. city would be much more cost effective, at this time, than what a more lengthy and costly bottom-up approach methodology could provide.

It was therefore held that the top-down approach to this study represented the best the city could perform with what data was readily available for 2006 and the resources (time and money) allocated to perform the inventory. ICLEI's CACP software version 1.1 is not yet a fully robust tool, but represents a good "first step" in an emerging science which does provide a reasonable level of analysis to be useful enough for the development of GHG reduction measures and strategies. It continues to evolve with the newer version due out soon in the $1st$ quarter of 2009, which was not available at the time of this study.

Sources of info:

Local City or County

State Department of Transportation

Federal Highway Administration, Highway Statistics: <http://www.fhwa.dot.gov/policy/ohpi/hss/index.htm>

C. SOLID WASTE

Greenhouse gas inventories generally count only GHG emissions from waste disposed in landfills; emissions released when the materials were manufactured are not included. Landfilling can result in a positive or negative contribution to an area's GHG emissions, depending on the type of waste and on the management of the waste in the landfill. For example, when carbonaceous material such as paper is buried in a landfill, part of its carbon is sequestered. This means it can no longer enter the atmosphere as greenhouse gas. The remainder of the carbon decomposes to methane, a potent greenhouse gas, and carbon dioxide.

Categories of waste for GHG Inventories:

Estimate of composition (percentage of different types of waste):

- 1. Paper and paper products
- 2. Food waste
- 3. Plant debris
- 4. Wood, furniture, textiles
5. All other waste
-

When methane is allowed to escape to the atmosphere, net GHG emissions from solid waste is substantial. However, sometimes methane is captured and used to generate electricity. The net effect of landfilling solid waste when using this accounting method is to reduce a community's overall GHG emissions. However, the amount of GHG sequestered when waste is landfilled offsets only a fraction of the amount of GHG produced when those same materials were manufactured. For instance, manufacturing a ton of office paper generates 3 tons of GHG. Landfilling that ton of office paper will only offset about 0.5 tons of the emissions from manufacture, depending on the landfill operation. To prevent double counting, manufacturing emissions are not part of a community's GHG inventory; instead they accrue to the manufacturer.

The following categories of solid waste are used by the CACP software, and therefore by jurisdictions using the CACP methodology: Paper Products, Food, Plant Debris, Wood/Textiles, and All Other Waste.

Steps to Calculate Emissions from Solid Waste:

1. Determine how much waste is disposed in landfills in the target year by residential and commercial sectors. Do not count recycled materials.

2. Estimate, by percentages, the composition of waste (e.g., paper, food, etc.)

3. Determine if any methane is captured from landfills.

4. Convert solid waste tonnage into GHG emissions using standard coefficients (e.g., used by CACP software).

Data Sources:

Local waste haulers

Local landfill

Local waste management agencies

Statewide waste management agencies

APPENDIX B: DATA AND CALCULATIONS

1. GOVERNMENT ANALYSIS

A. ENERGY

For municipal analysis, emissions from energy use are captured mainly from Buildings and Facilities. Energy emissions accounted for in this inventory include electricity and natural gas sources; other sources of emissions from energy use such as propane, fuel oil and wood are not included. The ICLEI supplied NERC Region 11 coefficients where used to determine all CO₂e and CAP emissions totals.

Electricity

The only electric utility serving the City of Lincoln City municipality is Pacific Power. The energy purchased by the city in 2006 did not comprise any contracted purchase agreements with Pacific Power for renewable energy sources of any kind. The following table lists all of the buildings and facility's electric power usage owned and operated by the municipality, by building/facility. (Data Source: Doris Johnston, Renewable Energy Analyst, Pacific Power; Phone: 541-744-3772, email: [doris.Johnston@pacificorp.com\)](mailto:doris.Johnston@pacificorp.com)

Table 3. 2006 Municipal Electricity Usage (kwh)

Natural Gas

The only natural gas utility serving the City of Lincoln City municipality is NW Natural Gas. The following table lists all of the buildings and facility's natural gas usage owned and operated by the municipality, by building/facility. (Data Source: Customer Service, NW Natural Gas; Phone: 800-422-4012.

Table 4. 2006 Municipal Natural Gas Usage (therms)

B. VEHICLE FLEET

Inventory of Greenhouse Gas Emissions - City of Lincoln City, Oregon

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Inventory of Greenhouse Gas Emissions - City of Lincoln City, Oregon

Table 5. 2006 Municipal Vehicle Fleet Fuel Usage (Miles/Metered Hours)

C. EMPLOYEE COMMUTE

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Table 6. 2006 Municipal Employee Commute VMT (miles)

D. STREETLIGHTS

Metered Streetlights

Table 7. 2006 Metered Streetlights Energy Use (kwh)

Contract Streetlights

Table 8. 2006 Contract Streetlights Energy Use (kwh)

E. WATER/SEWAGE

The CO₂e emissions associated with water and sewage treatment comes largely from the buildings and facilities which perform these functions, and which house pumps, filters, valves, etc. and not from the environmental/operational load to provide comfort for employees. Due to the lack of sub-metering at these facilities and buildings which could serve to separate, and therefore more accurately quantify, the energy usages associated with those for treatment from those associated with environmental occupant and utility loads in buildings, the study reports only the sum of these two processes under the water/sewage sector.

F. SOLID WASTE

For solid waste in 2006, the only local hauler in Lincoln City was North Lincoln Sanitary. All waste was hauled to the Waste Management Riverbend Landfill and Recycling Center in McMinnville, Oregon. The landfill did not have any methane recovery system in operation during 2006.

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Table 10. 2006 Municipal Solid Waste (US tons)

2. COMMUNITY ANALYSIS

A. ENERGY

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Residential, Commercial and Industrial Electricity

Table 11. 2006 Community Electricity Usage (kwh)

Residential, Commercial and Industrial Natural Gas

Table 12. 2006 Community Natural Gas Usage (therms)

Residential, Commercial and Industrial Propane

This study was not successful at obtaining community propane usage, as it is very difficult to request this information from local providers. Although a few local providers were contacted, and a few did volunteer to provide this information, this data was not forthcoming during the timeframe allotted for this report. It is, therefore, being excluded from the $CO₂e$ emissions totals.

Residential Heating Oil

This study was not successful in obtainment of community heating oil usage. For the same reasons stated above for propane, and also because of time constraints for the production of this report. It is also, therefore, being excluded from the $CO₂e$ emissions totals.

B. TRANSPORTATION

COMMUNITY TRANSPORTATION FOR 2006 APPROACH III - Average Annual Daily Traffic (AADT) **NOTE: ADT is for roads within UGB of Lincoln City only. This data entered into the CACP V1.1 Community Analysis Transportation Assistant and used to generate VMT.* ROAD TYPE LENGTH* (miles) Average Annual Daily Traffic (AADT) **Source** LOCAL ROADS 375 MINOR COLLECTORS 825 MAJOR COLLECTORS (LOGAN RD., EDLR) 61.51 2,600 Manager David Hawker. **TOTAL COLLECTORS/LOCAL ROADS 3,800 LIMITED ACCESS HIGHWAYS (none in LC)** | 0.00 MAJOR ARTERIAL (Hwy 101) SEGMENTS North city limits to D River D River to EDLR EDLR to SW 32nd St SW 32nd St. to SW 51st St. SW 51st St. to South city limits 18,634 MINOR ARTERIAL (WDLR) 9.97 3,225 Estimates from City Mar. 27, 2009 ONote: Hwy 101 ADT is a weighted average across all segments. All other ADT counts reflect values taken and/or estimated from existing studies conducted by local source data for 2006. **TOTAL MAJOR ARTERIAL STREETS 21,859**

Table 13. 2006 Community Transportation (AADT)

CO2e emissions data analysis was performed using the Transport Assistant tool within the Community Analysis module within the CACP software. The tool uses the AADT values for each of 3 road types: Limited Access Highways, Major Arterials, and Collectors & Local Streets. It combines these values, taking into account the number of days/year factor (set to 365 to account for the heavy tourist traffic during weekends) with a "typical" average mix of vehicle types and fuels to obtain the Vehicle Miles Traveled (VMT) total. The default mix used by CACP is limited to unleaded gasoline and diesel fuels only, as follows:

Table 14. Transport Assistant Vehicle Mix (%)

The total VMT is then multiplied by the default emissions coefficients, taking into account average fuel consumption rates per vehicle and fuel types, to obtain the total transportation CO₂e contribution.

Table 15. 2006 Community Transportation VMT (Miles)

C. WASTE

2006 LINCOLN CITY COMMUNITY SOLID WASTE DISPOSAL HISTORY as furnished by Tina French of North Lincoln Sanitary

(Total U.S. Tons transported to the Riverbend Landfill and Recycling Center in McMinnville, Oregon)

NOTE: Surveyed compositions reported here, were not included in the ICLEI-supplied default waste compositions and percentages, and is being reported here for informational purposes only.

Table 16. 2006 Community Solid Waste (U.S. Tons)

D. OTHER

The community sector for "Other" $CO₂e$ emission sources are being reported here for methane (CH₄) and nitrous oxide (N₂O) associated with the community contribution of sewage processing conducted at the city-owned and operated Schooner Creek Waste Water Treatment Plant. The wastewater treatment plant operates aerobically and has $CH₄$ process emissions in such insignificant and unmeasureable quantities, that it is considered to be de-minimus for this study. It utilizes no co-generation or power generation facilities. It is an aerobically operated system using digesters for the complete breakdown of biological oxygen demand $(BOD₅)$ influents, without subsequent need for methane capture or combustion into the air. The plant does emit a small amount of $N₂O$ due to nitrification/denitrification process loads. There are no treatment lagoons located at the plant for processing BOD₅ loads. The plant does incur a small amount of N_2O process emissions from effluent discharge into Schooner Creek.

There exist fugitive CH4 process emissions from the community contribution of septic system operations. This was estimated on the number of permitted septic systems in Lincoln City of 806 for 2006, including one owned and operated by the City of Lincoln City at Sand Point Park on Devil's Lake.

The following equations for the calculation of CH_4 and N_2O emissions are taken from Chapter 10 Wastewater Treatment Facilities in the *ICLEI Local Government Operations Protocol For the Quantification and Reporting of Greenhouse Gas Emissions Inventories Version 1.0 September 2008.*

CH4 from Fugitive Emissions from Septic Systems: Equation 10.6 CH4 (metric tons) = $P * BOD$ Load $*$ Bo $*$ MCF septic $*$ 365.25 $*$ 0.001

** Persons per Household (OREGON) = 2.51, U.S. Census Bureau, 2000 Census Data <http://quickfacts.census.gov/qfd/states/41000.html>

N2O from Process Emissions from WWTP with Nitrification/Denitrification:

Equation 10.7 N2O (metric tons) = P * EF nit/denit * 0.000001

N2O from Process Emissions from Effluent Discharge to Rivers and Estuaries:

Equation 10.10 N2O (metric tons) = P * (Total N Load - N uptake * BOD Load) * EF effluent * 44/12 * (1-Fplant nit/denit) * 365.25 * 0.001

nitrification/denitrification ** CAVEAT: No Industrial sources are included in these calculations. Small activities like photo processors, car washes, dry*

cleaners, etc. are tracked by the city but not reported in this inventory since the municipality was not required under ODEQ to file permits for these during 2006.

Table 17. 2006 Community CH₄ and N₂O from WWTP BOD₅ Loads